# ANNUAL COMPREHENSIVE FINANCIAL REPORT 2022





## YOUR TRUSTED ENERGY PARTNER

www.bentonpud.org

PUBLIC UTILITY DISTRICT NO. 1 OF BENTON COUNTY, WASHINGTON FOR THE FISCAL YEARS ENDED DECEMBER 31, 2022 AND 2021

We Are





## **ANNUAL COMPREHENSIVE FINANCIAL REPORT 2022**

Public Utility District No.1 of Benton County, Washington for the fiscal years ended December 31, 2022 and 2021

Prepared by Accounting and Executive Administration
Departments of Benton PUD

Amber (HR) BENTON PUD EMPLOYEE TESTIMONIAL

I am thankful to work for a great company that values their employees and invests in our community. Benton PUD has multiple reward programs in place that encourages employees to put safety first, volunteer in community events, and to proactively learn about the utility industry.





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We Are





## Em**POWER**ed

## **INTRODUCTORY SECTION**



### Tricia (Customer Service)

BENTON PUD EMPLOYEE TESTIMONIAL

I have worked at Benton PUD for 5 years. In those five years we have been through many changes but a few things remain true. We are here to help serve our customers and community. We build friendships with our co-workers and support each other at work. The support and caring I have seen outside of work has been amazing too.



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Public Utility District No. 1 of Benton County Washington

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

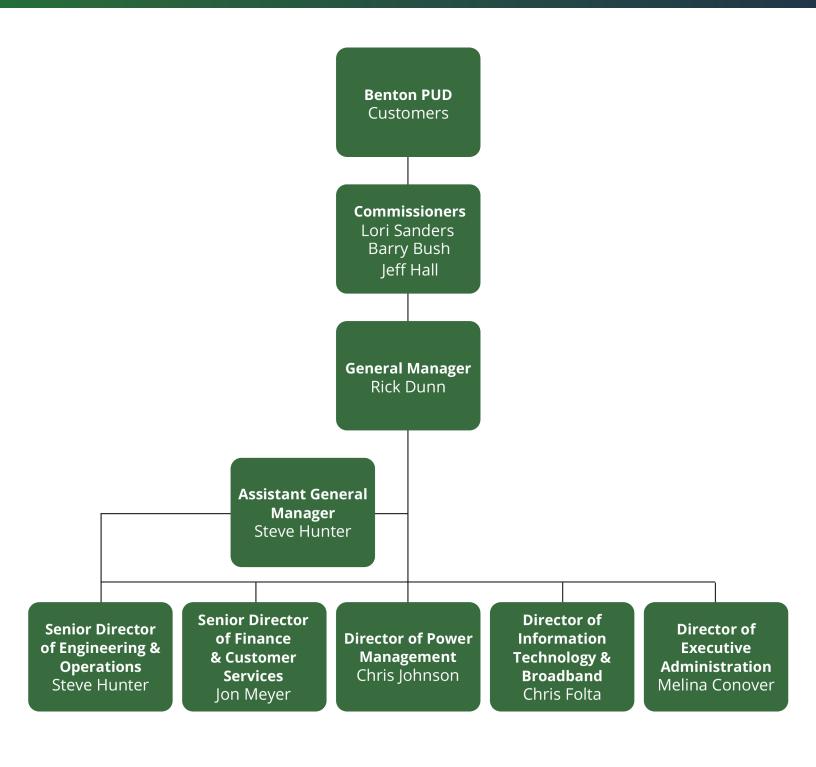
December 31, 2021

Christopher P. Morrill

Executive Director/CEO



## **ORGANIZATION CHART**



## **BOARD OF COMMISSIONERS**

AS OF DECEMBER 31, 2022

## Lori Sanders President

Commissioner Sanders took office in 2004 and serves Commission District 1. She has been re-elected three times. Her current term ends December 31, 2028.



#### **Barry Bush** Vice President

Commissioner Bush took office in 2013 and serves Commission District 3. He has been re-elected one time. His current term ends December 31, 2024.



#### **Jeff Hall** Secretary

Commissioner Hall took office in 2002 and serves Commission District 2. He has been re-elected three times. His current term ends December 31, 2026.



Benton PUD is governed by a three member board of commissioners elected by citizens of Benton County. Each commissioner represents a different sector of the county and serves a six year term. Each commissioner also represents Benton PUD as a delegate to various business organizations. The commission terms are staggered so that a different commissioner stands for election every two years.

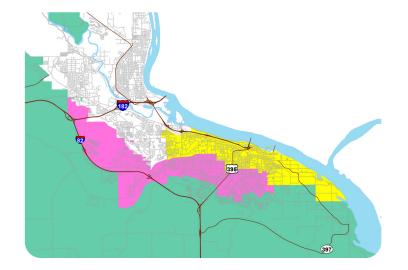
## Commissioner Districts



Commissioner District #1

Commissioner District #2

Commissioner District #3



## **GENERAL MANAGER MESSAGE & LOOK BACK**

Value People: Demonstrate mutual respect and regard for the inherent value of all people through our words and actions.

Benton PUD has been a trusted and foundational part of our community for over seventy-six years. Throughout our history, it is our highly qualified and dedicated employees who remain the key to achieving our mission and purpose and to sustaining Benton PUD as a respected and influential leader in our communities, region, and industry.

It is an exciting time for Benton PUD as we chart some new territory and build on the winning strategies that have served our customers so well over the years. With the wide array of expected and unexpected opportunities and challenges coming our way, we are focusing our current strategic and operating plans on five fundamental goals: (1) Value People; (2) Meet and Exceed Customer Expectations; (3) Ensure Strong Financial & Operational Stewardship; (4) Strive to Meet the 21st Century Grid Expectations; and (5) Maintain Reliable, Environmentally Responsible and Least-Cost Power.

As a consumer-owned not-for-profit utility, Benton PUD exists solely to operate in the best interest of our customers, and we know affordable and reliable electricity is critical to the health, safety, and well-being of our customers. That's why Value People is at the center of all we do and sets the standard for how our employees work with each other and with our customers.

The 2022 version of Benton PUD's Annual Comprehensive Financial Report carries on our long tradition of forward thinking and excellence and is a testament to our strong commitment to continuous improvement and to developing new and innovative ways to achieve increasing excellence in all we do.



The statements and information in this report show an organization operating on a strong financial foundation built on a culture where every employee has an important role in carrying out our simple but profound mission and purpose to CONTRIBUTE HIGH VALUE AND IMPROVE THE QUALITY OF LIFE IN OUR COMMUNITY.

Rick Dunn

Rick Dunn, General Manager



#### Look Back at 2022

#### Value People

We introduced two new incentive programs for our employees, PowerUp and EmPOWERed. The actions we took to develop these programs involved evaluating, measuring, and aligning employee incentive programs with each of our strategic goals. In addition, we are dedicating efforts to educate and empower our employees by increasing their understanding of our mission, purpose, values, and the services we provide that are essential to the safety, health, and overall livelihood of our communities. With these new programs, employees are making intentional efforts to establish and enhance connections within our schools and communities to promote and raise awareness of the public power industry that we proudly represent.

#### Strive to Meet the 21st Century Grid Expectations

Total capital expenditures for transmission and distribution projects exceeded \$18 million which is a reflection of our ongoing commitment to visionary grid reliability improvements and adherence to our longstanding and disciplined approach to system planning and improvement.

We continued our high customer growth trend connecting over 1,300 new electric services and increasing our net total services to 56,895. At nearly \$6 million, new customer expenditures represented our largest capital investment category followed by \$5.4 million in distribution system improvements for increased capacity and reliability. Transmission expenditures were just over \$2 million, including ongoing design, permitting and procurement expenses associated with the Spaw-to-Philips 115-kV transmission line. With expected completion in 2024, this more than 15-mile line will provide redundant transmission service to large irrigation customers in southeast Benton County as well as substations serving Finley area customers. The line was first envisioned as part of our Transmission Reliability Improvement Project (TRIP) initiative launched in 2014 and is representative of Benton PUD's commitment to meeting the reliability expectations of a 21st century grid.

#### Meet and Exceed Customer Expectations

As a strategic initiative, we conducted customer satisfaction and transactional surveys through convenient and timely methods to improve District processes and help insure accountability to our customer owners. Both surveys received great response with high customer satisfaction.

Clean energy is in the news or being debated by politicians daily which has led to increased public interest and concern. In response, Benton PUD held five EmPOWERing Our Community forums with over 400 in attendance. Customers learned how the power grid works, the destabilizing effects of overly aggressive clean energy policies, and how increasing constraints on hydro system operations and the possible removal of the Snake River dams would affect Benton PUD and our customers. Response to the events was highly favorable and increased our customers' desire for future energy related topics and events.



Ensure Strong Financial & Operational Stewardship

Since the adoption of our wildfire mitigation plan in 2021, Benton PUD continues to address and mitigate the risk of wildfires. Three areas we have identified to help mitigate wildfire risk in designated areas are: (1 ) Hardening of the Electric System; (2) System Coordination and Technology; and (3) Vegetation Management. We continue to explore new methods to improve wildfire mitigation in the future, serve our customers and community, and preserve District assets.

Benton PUD updates and continuously improves our cost-of-service analysis and develops rate structures utilizing sound cost causation principles. In recent years, this has included considering a time-of-day residential demand charge to help mitigate the increasing cost of dependable peak generating capacity being driven by Washington's 100% clean electricity law and to help address a longstanding disproportionate recovery of fixed costs through variable energy charges. After thorough analysis and customer education and feedback, our Commission approved implementation of a residential demand charge effective October 2023.

Maintain Reliable, Environmentally Responsible & Least-Cost Power

Benton PUD is proud of our hydro and nuclear-rich power supply and over 90 percent carbon free fuel mix. With power supply expenses representing as much as 60% of our retail revenue requirement, maintaining a least-cost wholesale portfolio is critically important.

Aggressive clean energy policies in Washington and Oregon along with increasing spill at federal hydropower dams has resulted in reduced availability of firm and dependable generating capacity in the Pacific Northwest. And with more coal plant retirements scheduled and state legislation preferences for wind and solar power, the wholesale power market has become increasingly volatile and higher priced. Due to serious concerns about the future availability and price of dependable generating capacity, Benton PUD executed an agreement with the Bonneville Power Administration to switch our wholesale power supply contract from a Slice-Block product to Load Following, effective October 1, 2023. This product switch will eliminate Benton PUD's direct participation in power markets as a buyer and seller and will significantly reduce power supply price risk and the risk of not having adequate physical generation to meet demand on the hottest and coldest days in summer and winter months respectively.

## **LETTER OF TRANSMITTAL**

April 6, 2023

To the Board of Commissioners and Customers Public Utility District No. 1 of Benton County, Washington

The Annual Comprehensive Financial Report of the Public Utility District No. 1 of Benton County, Washington (the "District") for the year ended December 31, 2022, is hereby submitted. The report is designed to assess the District's financial position, educate readers about District services, examine current challenges facing the District, and fulfill legal reporting requirements.

State law requires local governments submit financial reports to the State Auditor within 150 days after the close of each fiscal year. The District's bond covenants require financial information be provided to each nationally recognized municipal securities information repository in accordance with Section (b)(5) of Securities and Exchange Commission Rule 15c2-12 under the Securities and Exchange Act of 1934. This report is published to fulfill both requirements for the fiscal year ended December 31, 2022.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that is established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The certified public accounting firm of Moss Adams has issued an unmodified ("clean") opinion on the District's financial statements for the years ended December 31, 2022 and 2021. Management has made available to the auditor all information of which we are aware that is relevant to the preparation and fair presentation of the financial statements; such as, records, documentation, and other matters. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this transmittal letter and should be read in conjunction with it.

#### **Profile of the District**

The District is a municipal corporation of the state of Washington established in 1934 for the purpose of engaging in the purchase, generation, transmission, distribution, and sale of electric energy. Additionally, the District is authorized under state law to provide wholesale telecommunication services. The District is governed by an elected three-member board and maintains its administrative offices in Kennewick, Washington.

The District is a statutory preference customer of the Bonneville Power Administration (BPA) and purchases most of its power from BPA. The District's remaining power supply requirements are supplied by various contract purchases (see Note 8). The District's contracted power supply is projected to be



surplus for most months of the year. The District purchases and sells power within the wholesale markets to balance resources to load.

The District's properties include 39 substations, approximately 105 miles of 115 kV transmission lines, 1,740 miles of distribution lines, and other buildings, equipment, stores, and related facilities.

The District is located in southeastern Washington, encompassing approximately 939 square miles of Benton County and includes the incorporated cities of Kennewick, Benton City, and Prosser (the Benton County seat). The District's largest city, Kennewick, as well as the City of Richland in Benton County (outside the District service territory), and the City of Pasco in adjacent Franklin County, make up what is known as the Tri-Cities.

The District records financial transactions within a single proprietary fund. The District has no governmental funds with legally adopted budgets that carry the force of law. Accordingly, the District's budget is not contained within this report. The District adopts an annual budget for purposes of planning and management control. The budget process involves preparation of a proposed operating and capital budget by District staff for the ensuing year that is presented to the Board of Commissioners. During workshop sessions that are open to the public, the staff and Board review and revise the proposed budget. A public hearing is conducted to obtain ratepayer comments. The budget is approved by the Board and becomes the basis for operations for the next calendar year.

#### **Local Economy**

Benton County's economy is based on the following major industries: healthcare and social assistance (15.4%), government (13.4%), administrative and waste services (11.7%), retail trade (10.9%), professional and technical services (9.9%), and construction (8.4%). These industries comprise 69.7% of employment; other notable industries include hospitality and food services (7.7%) and agriculture (6.7%).

Healthcare and social assistance, which includes hospitals and ambulatory healthcare, is the largest employing industry in the county. Large employers in this segment include Kadlec Regional Medical Center, Trios Health, and Lourdes Medical Center. The Tri-Cities is a regional destination for communities throughout southeastern Washington and northeastern Oregon leading to continued growth in healthcare and other industries.

The Hanford Reservation, encompassing 580 square miles within Benton County, has evolved into one of the largest nuclear industrial centers in the United States. Today the focus is on energy research, environmental cleanup, and related technology. The major employers in Benton County are Battelle/Pacific NW National Laboratory focused on research and innovation, and subcontractors of the Department of Energy associated with environmental cleanup at the Hanford Project.

Farmland comprises the majority of Benton County's land area. Many corporate farms are located in the District encompassing over 100,000 acres of irrigated and dry land crops. Irrigation has led to increased production of a wide variety of crops including potatoes, apples, sweet corn, onions, grapes, cherries, wheat, hay, and hard and soft fruits. These crops are shipped to both domestic and export markets.

The unemployment rate month to month was similar to pre-COVID-19 pandemic levels in 2019. Unemployment ranged from a high of 6.1% in February 2022 to a low of 3.8% in July and September 2022. Non-farm employment for the region was up 4.7% over 2021. Manufacturing employers had the



largest percentage employment increase from the prior year at 16.0%. Several industries continue to have steady employment growth; they include, transportation, utilities, professional and business services, and education and health services. Retail trade employment in the region had the largest percentage decrease in the last year of 1.4%.

#### **Long-Term Financial Planning**

The District regularly updates a five-year financial forecast which is reviewed with the Board of Commissioners on a regular basis. The forecast includes both operating (including power supply costs) and capital activity with a focus on reserve levels, debt service coverage levels, and potential rate action.

The District has adopted a comprehensive set of financial policies for purposes of managing the District's finances. The policies cover such issues as liquidity, debt service coverage, debt financing, retail rates, enterprise risk management, power supply risk, credit risk, investment policies and practices, insurance, integrated planning, budgetary and procurement controls, and financial reporting.

The financial policies call for the development of financial plans to achieve a minimum debt service coverage ratio of 2.0 times annual debt service including capital contributions and 1.75 times annual debt service excluding capital contributions and provide for maintaining a debt ratio at 38% or less.

The financial policies related to reserve levels call for minimum operating reserves to be no less than 90 days cash on hand. In addition, the policies establish financial plans to maintain total unrestricted reserves that are expected to achieve or maintain the targeted bond rating that is the median for public power utilities. The Board of Commissioners periodically reviews these policies.

#### **Relevant Financial Policies**

The District continues to monitor its financial health and metrics. The last retail rate increase was an average of 2.9% effective October 1, 2019. There was no retail rate increase in 2022 and no increase is expected in 2023. The District will continue to evaluate the need for future retail rate increases in order to meet targets established in financial policies.

#### **Major Initiatives**

One of the District's strategic goals is to constantly strive to meet 21st century grid expectations which means a focus on reliability, resiliency, automation, and capacity to meet customer growth and support economic development. The District's 2022 capital budget includes projects that support our visionary 115-kilovolt (kV) transmission system reliability improvement plans, continued customer growth, upgrading and modernizing aging equipment, and the deployment of small cell wireless as part of our broadband business revenue growth strategy.

The District's substantial transmission, substation, distribution, and broadband projects planned over the next several years continue to ensure reliable electric and broadband services while also accommodating steady customer growth. The 2023 budget includes;

- \$8.5 million for a transmission line to improve reliability in the south-east County area,
- \$5.8 million for capacity and reliability projects,
- \$6.2 million for customer growth,
- \$1.8 million in broadband improvements.



The Government Finance Officers Association of the United States and Canada (GFOA) awarded a *Certificate of Achievement for Excellence in Financial Reporting* to the District for its ACFR for the fiscal year ended December 31, 2021. This was the 20th consecutive year the District has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. The certificate is valid for one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The District received the Tree Line USA Utility award for the 23<sup>rd</sup> consecutive year. The award is given by The National Arbor Day Foundation to utilities in recognition of quality tree care, annual worker training, and tree planting and public education.

The District received the American Public Power Association's Diamond Level designation in 2020 for the third consecutive time, the highest level awarded as part of its Reliable Public Power Provider program. The designation lasts three years and recognizes public power utilities that demonstrate outstanding proficiency in four key disciplines: reliability, safety, workforce development, and system improvement.

Preparation of the ACFR was made possible by the dedicated service of the staff in the Finance and Business Services and Executive Administration departments. We wish to express our appreciation to these staff members for their contributions to the development of this report. Further appreciation is extended to the Board of Commissioners for their leadership and support in planning and conducting the financial operations of the District in a responsible and enterprising manner.

Respectfully submitted,

Rick Dunn

Jon Meyer

Jon Meyer

General Manager

Rick Dunn

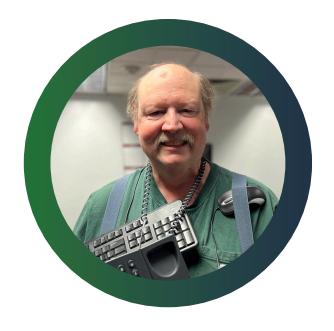
Senior Director of Finance and Customer Services



## **FINANCIAL SECTION**

#### Mike (IT) BENTON PUD EMPLOYEE TESTIMONIAL

The PUD has great benefits, but it's the people who make me want to get up in the morning and come to work. When someone has a technical issue and they are upset, it's not directed at me, but it's because they care about what they do.



## **INDEPENDENT AUDITOR'S REPORT**



#### **Report of Independent Auditors**

The Commissioners
Public Utility District No. 1 of Benton County, Washington

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of Public Utility District No. 1 of Benton County, Washington (the "District") which comprise the statements of net position as of December 31, 2022 and 2021, and the related statements of revenues, expenses and changes in net position and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the District as of December 31, 2022 and 2021, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the accompanying management's discussion and analysis and the schedules of proportionate share of net pension liability and schedules of employer contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 6, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Portland, Oregon

Moss Adams IIP

April 6, 2023

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

This section provides an overview and analysis of key data presented in the basic financial statements for the years ended December 31, 2022 and 2021, with additional comparative data for 2020. Information within this section should be used in conjunction with the basic financial statements and accompanying notes.

#### **Overview of the Financial Statements**

Public Utility District No. 1 of Benton County (District) accounts for its financial activities within a single proprietary fund titled the Electric System. The Electric System is used to account for the purchase, generation, transmission, distribution, and sale of electric energy, as well as the sale of wholesale telecommunication services.

In accordance with requirements set forth by the Governmental Accounting Standards Board (GASB), the District's financial statements employ the accrual basis of accounting in recognizing increases and decreases in economic resources. Accrual accounting recognizes all revenues and expenses incurred during the year, regardless of when cash is received or paid.

The basic financial statements, presented on a comparative format for the years ended December 31, 2022 and 2021, consist of:

**Statement of Net Position:** The District presents its Statement of Net Position using the balance sheet format. The Statement of Net Position reflects the assets, liabilities, deferred outflows and inflows of resources, and net position (equity) of the District at year-end. The net position section is separated into three categories: net investment in capital assets, net position - restricted, and net position - unrestricted.

**Statement of Revenues, Expenses, and Changes in Net Position:** This statement reflects the transactions and events that have increased or decreased the District's total economic resources during the period. Revenues are presented net of allowances and are summarized by major source. Revenues and expenses are classified as operating or nonoperating based on the nature of the transaction.

**Statement of Cash Flows:** The Statement of Cash Flows reflects the sources and uses of cash separated into four categories of activities: operating, noncapital financing, capital and related financing, and investing.

The notes to the financial statements, presented at the end of the basic financial statements, are considered an integral part of the District's presentation of financial position, results of operations, and changes in cash flows.



#### **Condensed Comparative Financial Information**

Provided below is a 3-year comparison of key financial information:

#### Statement of Net Position (in thousands)

	2022	2021	Increase (Decrease) 2022-2021	% Change 2022-2021	2020
Assets and Deferred Outflows of Resources					
Current & Noncurrent Assets	\$101,302	\$111,558	(\$10,256)	-9.2%	\$96,842
Utility Plant	164,305	155,544	8,761	5.6%	149,049
Subtotal Assets	265,607	267,102	(1,495)	-0.6%	245,891
Deferred Outflows of Resources	6,570	4,581	1,989	43.4%	2,967
Total Assets and Deferred Outflows of Resources	272,177	271,683	494	0.2%	248,858
Liabilities and Deferred Inflows of Resources					
Current Liabilities	28,603	22,662	5,941	26.2%	21,583
Noncurrent Liabilities	67,871	72,173	(4,302)	-6.0%	77,178
Subtotal Liabilities	96,474	94,835	1,639	1.7%	98,761
Deferred Inflows of Resources	11,456	20,934	(9,478)	-45.3%	5,783
Total Liabilities and Deferred Inflows of Resources	107,930	115,769	(7,839)	-6.8%	104,544
Net Position					
Net Investment in Capital Assets	101,953	89,594	12,359	13.8%	89,169
Restricted for Debt Service	108	108	-	0.0%	108
Restricted for Net Pension	4,500	12,509	(8,009)	-	-
Unrestricted	57,686	53,703	3,983	7.4%	55,037
Total Net Position	\$164,247	\$155,914	\$8,333	5.3%	\$144,314

#### Statement of Revenues, Expenses, and Changes in Net Position (in thousands)

	2022	2021	Increase (Decrease) 2022-2021	% Change 2022-2021	2020
Operating Revenues					
Retail Energy Sales	\$140,653	\$137,166	\$3,487	2.5%	\$133,281
Secondary Market Sales	34,954	33,511	1,443	4.3%	17,468
Other	4,616	4,157	459	11.0%	4,180
Nonoperating Revenues					
Interest Income	172	443	(271)	-61.2%	355
Other Income	530	417	113	27.1%	675
Total Revenues	180,925	175,694	5,231	3.0%	155,959
Operating Expenses					
Power Supply	122,309	117,149	5,160	4.4%	98,882
Operations, Maintenance and A&G	24,905	21,238	3,667	17.3%	23,508
Taxes/Depreciation/Amortization	26,179	25,267	912	3.6%	24,310
Nonoperating Expenses					
Interest Expense	2,827	2,929	(102)	-3.5%	2,633
Debt Premium Amortization & (Gain) on Defeased Debt	(402)	(343)	(59)	17.2%	126
Total Expenses	175,818	166,240	9,578	5.8%	149,459
Income before Contributions	5,107	9,454	(4,347)	-46.0%	6,500
Capital Contributions	3,226	2,146	1,080	50.3%	2,206
Change in Net Position	8,333	11,600	(3,267)	-28.2%	8,706
Beginning Net Position	\$155,914	\$144,314	\$11,600	8.0%	\$135,608
Ending Net Position	\$164,247	\$155,914	\$8,333	5.3%	\$144,314



#### **Financial Analysis**

During 2022, the District's overall financial position and results of operations ended with a positive net position. The District's net position increased by \$8.3 million (5.3%) compared to an increase of \$11.6 million in 2021. Provided below is a year-over-year analysis of the change in net position by major component of income, with a primary focus on changes between 2022 and 2021.

## Operating Revenues 2021 to 2022

Revenues from sales to retail customers (retail energy sales) in 2022 increased \$3.5 million (2.5%) from 2021. Revenues from residential and general service customers were greater than the prior year primarily due to certain Fall and Winter months (November, December, and January) were colder than 2021. The summer months were about the same although the timing of the summer heat was later in August and September. The later heat reduced revenues and usage by irrigation customers since various crops were beginning to be harvested and water pumps were already turned off. In addition, active service agreements during the period increased by 1.1%. The District had no rate increases in 2022 or

Revenues from secondary market energy and natural gas sales increased by \$1.4 million (4.3%), primarily as a result of higher market prices on average of about \$8 (12%) from the prior year. Revenues were up even though the volume of secondary market sales decreased about 9.4% from the prior year.

#### 2020 to 2021

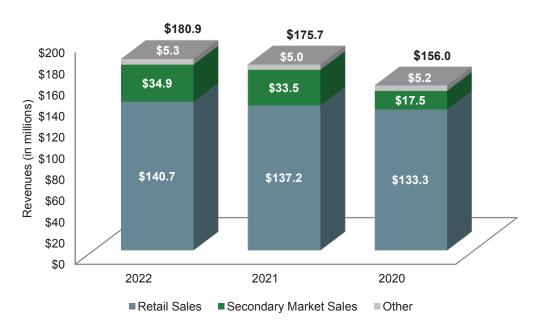
2021.

Revenues from sales to retail customers (retail energy sales) in 2021 increased \$3.9 million (2.9%) from 2020. Warmer and dryer than average summer weather contributed to an increase in kilowatt hours (kWh) sold to customers of 3.9%. In addition, active service agreements during the period increased by 1.0%. The District had no rate increases in 2021.

Revenues from secondary market energy and natural gas sales increased by \$16.0 million (91.8%), primarily as a result of higher market prices on average of about \$38.90 (139%) from the prior year. Revenues were up even though the volume of secondary market sales decreased about 17.5% from the prior year.



#### **Total Revenues**



## Operating Expenses 2021 to 2022:

Power supply expense increased by \$5.2 million (4.4%), primarily as a result of higher customer demand and high market prices in December. A cold event started in November and continued beyond year end. December's power expense at \$15.4 million was 75% higher than the prior year. Power purchases to manage daily loads during the period consistently exceeded \$100 per MWh due to elevated market prices. In addition, net power expense (power supply expense less secondary market sales) increased by \$3.7 million (4.4%), primarily attributable to the above-mentioned power supply costs. The District uses net power expense as a means to measure overall financial performance related to power supply management.

Total operations, maintenance and administrative and general (A&G) expenses increased by \$3.7 million (17.3%). The increase was primarily due to the more than \$2 million change in pension credit from the prior year and increased labor costs. The District charges internal labor to operations, maintenance, A&G activities, and capital projects. In 2022, the internal labor required for operations and maintenance activities increased \$570,000 from 2021 and internal labor performed on capital projects decreased \$218,000.

Taxes assessed by state and municipal governments increased by \$715,000 (5.0%), primarily as a result of increased retail sales. Depreciation and amortization increased \$197,000 (1.8%) as a result of capital additions.

#### 2020 to 2021:

Power supply expense increased by \$18.3 million (18.5%), primarily as a result of higher market prices, increased purchase transactions by The Energy Authority to manage daily loads, and hotter and drier summer conditions than normal. In addition, net power expense (power supply expense less secondary

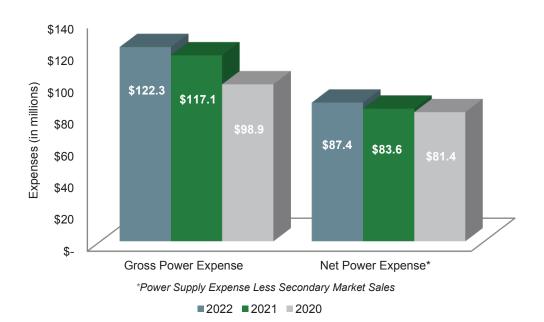


market sales) increased by \$2.2 million (2.7%), primarily attributable to the above-mentioned power supply costs.

Total operations, maintenance and administrative and general (A&G) expenses decreased by \$2.3 million (9.7%). The decrease was primarily due to a reduction in pension expense which offset other increases. The District charges internal labor to operations, maintenance, A&G activities, and capital projects. In 2021, the internal labor required for operations and maintenance activities decreased \$42,000 from 2020 and internal labor performed on capital projects increased \$201,000.

Taxes assessed by state and municipal governments increased by \$319,000 (2.3%), primarily as a result of increased retail sales. Depreciation and amortization increased \$639,000 (6.2%) as a result of capital additions.

#### **Gross and Net Power Expenses**



#### Other Income & Expense

During 2022, interest income decreased by \$271,000 (61.2%) due to declining market value of investments during a time of rising interest rates. During 2021, interest income increased by \$88,000 (24.8%).

There were no significant restrictions, commitments, or other limitations that would affect the availability of resources for future use in 2022, 2021, and 2020.

#### **Capital Contributions**

During 2022, capital contributions increased by \$1.1 million (50.3%), primarily due to larger cost projects being completed and closed out during the year. During 2021, capital contributions decreased by \$60,000 (2.7%), primarily due to the timing of project completion.



#### **Summary of Financial Position**

The overall financial position of the District increased \$8.3 million (5.3%) primarily due to increased retail revenues of \$3.5 million, increased secondary market sales of \$1.4 million, and a pension expense credit of \$1.6 million. The District continues to monitor revenues and expenditures and evaluates its need for rate changes. The District's last rate change was an average rate increase of 2.9% effective October 1, 2019.

District financial policies require that financial plans be developed to maintain minimum end-of-year cash and investment balances contained within unrestricted accounts sufficient to provide funding for a specified amount of operating expenses, power supply expenses, catastrophic loss, debt service, and capital improvements. The District's unrestricted cash and investment balances totaled \$53.7 million, \$59.7 million, and \$51.5 million at December 31, 2022, 2021, and 2020, respectively. Actual balances exceeded the minimum required level per District financial policies for each year.

In accordance with District financial policies and covenants established within the District's bond resolutions, the District is required to maintain and collect rates and charges sufficient to provide net revenues (defined as change in net position less depreciation, amortization, and interest expense) in each fiscal year in an amount at least equal to 1.25 times the annual debt service. For the years ended 2022, 2021, and 2020, the District was in compliance with such policies and covenants.

#### **Capital Asset and Long-Term Debt Activity**

During 2022, gross capital additions totaled \$20.3 million. Capital contributions associated with these additions totaled \$3.2 million. Major capital additions included installation of new electric facilities and improvements to existing distribution infrastructure. Other capital additions included upgrades to communications equipment, additions to broadband infrastructure, and a 1.1% growth in customers served by the District, as well as internal capital expenditures to meet District needs. Construction work-in-progress totaled \$7.5 million at year-end, a net increase of \$1.6 million (27.1%) from 2021.

During 2021, gross capital additions totaled \$17.9 million. Capital contributions associated with these additions totaled \$2.1 million. Major capital additions included adding a distribution substation and transmission interconnection, installation of new electric facilities, and improvements to existing distribution infrastructure. Other capital additions included upgrades to communications equipment, property acquisition, additions to broadband infrastructure, and a 1.0% growth in customers served by the District, as well as internal capital expenditures to meet District needs. Construction work-in-progress totaled \$5.9 million at year-end, a net decrease of \$2.2 million (27.5%) from 2020.

In 2022, the District received rating affirmations from Fitch Ratings at AA- and Standard & Poor's at A+. Moody's last affirmed its rating at Aa3 in 2020.

Debt service payments, net of Build America Bonds subsidy, totaled \$6.0 million in 2022, \$5.6 million in 2021, and \$5.8 million in 2020.

Additional information about the District's capital assets and long-term debt is presented in Notes 2 and 5, respectively.

## **BASIC FINANCIAL STATEMENTS**

#### STATEMENT OF NET POSITION

As of December 31, 2022 and 2021

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	2022	2021
ASSETS		
CURRENT ASSETS		
Unrestricted Cash & Cash Equivalents	\$20,004,367	\$59,727,477
Investments (Note 3) Accounts Receivable, Net	33,718,675 11,894,655	0 202 126
BPA Prepay Receivable (Note 8)	600,000	8,382,136 600,000
Accrued Interest Receivable	136,279	-
Wholesale Power Receivable	344,236	2,723,250
Accrued Unbilled Revenues	5,357,000	5,675,000
Inventory - Materials & Supplies	11,707,547	6,515,476
Prepaid Expenses	254,111	297,371
Total Current Assets	84,016,870	83,920,710
NONCURRENT ASSETS		
Restricted Bond Reserve Fund	108,200	108,200
BPA Prepay Receivable (Note 8)	2,850,000	3,450,000
Other Receivables (Notes 1 & 10)	127,922	225,721
Net Pension Asset (Note 6)	4,500,272	12,508,593
Other Charges (Note 4)	9,699,080	11,344,370
Subtotal Noncurrent Assets	17,285,474	27,636,884
Heilite Dlant (Nata 2)		
Utility Plant (Note 2)  Land and Intangible Plant	4,312,557	4,289,505
Electric Plant in Service	382,623,237	368,043,825
Construction Work in Progress	7,532,242	5.923.968
Less: Accumulated Depreciation	(230,163,305)	(222,713,315)
Net Utility Plant	164,304,731	155,543,983
Total Noncurrent Assets	181,590,205	183,180,867
Total Honourelle Assets		103,100,007
TOTAL ASSETS	265,607,075	267,101,577
DEFENDED OUTELOWS OF DESCRIPCES		
DEFERRED OUTFLOWS OF RESOURCES Unamortized Loss on Defeased Debt		7 267
Pension Deferred Outflow (Note 6)	- 4,525,935	7,367 1,435,427
Accumulated Decrease in Fair Value of Hedging Derivatives	2,044,187	3,138,740
Total Deferred Outflows of Resources	6,570,122	4,581,534
101m 20jen da 0mj 10112 oj 11030m 103		
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$272,177,197	\$271,683,111
LIABILITIES DEFENDED INELOWS OF DESCRIPTION AND MET DOSITION		
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION		
LIABILITIES		
CURRENT LIABILITIES		
Accounts Payable		
	\$16,223,977	\$11,707,448
Customer Deposits	2,279,766	1,729,867
Customer Deposits Accrued Taxes Payable	2,279,766 4,098,248	1,729,867 3,707,660
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities	2,279,766 4,098,248 2,421,056	1,729,867 3,707,660 1,855,093
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable	2,279,766 4,098,248 2,421,056 449,949	1,729,867 3,707,660 1,855,093 467,307
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)	2,279,766 4,098,248 2,421,056 449,949 3,130,000	1,729,867 3,707,660 1,855,093 467,307 3,195,000
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable	2,279,766 4,098,248 2,421,056 449,949	1,729,867 3,707,660 1,855,093 467,307
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)  Total Current Liabilities	2,279,766 4,098,248 2,421,056 449,949 3,130,000	1,729,867 3,707,660 1,855,093 467,307 3,195,000
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)	2,279,766 4,098,248 2,421,056 449,949 3,130,000	1,729,867 3,707,660 1,855,093 467,307 3,195,000
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit	2,279,766 4,098,248 2,421,056 449,949 3,130,000 <b>28,602,996</b>	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)	2,279,766 4,098,248 2,421,056 449,949 3,130,000 <b>28,602,996</b> 59,197,160 2,589,963 927,253 5,156,705	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375 62,762,010 1,193,891
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996 59,197,160 2,589,963 927,253	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375 62,762,010 1,193,891 1,088,509
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities	2,279,766 4,098,248 2,421,056 449,949 3,130,000 <b>28,602,996</b> 59,197,160 2,589,963 927,253 5,156,705 <b>67,871,081</b>	1,729,867 3,707,660 1,855,093 467,307 3,195,000 <b>22,662,375</b> 62,762,010 1,193,891 1,088,509 7,128,172 <b>72,172,582</b>
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)	2,279,766 4,098,248 2,421,056 449,949 3,130,000 <b>28,602,996</b> 59,197,160 2,589,963 927,253 5,156,705	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375 62,762,010 1,193,891 1,088,509 7,128,172
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES	2,279,766 4,098,248 2,421,056 449,949 3,130,000 <b>28,602,996</b> 59,197,160 2,589,963 927,253 5,156,705 <b>67,871,081</b>	1,729,867 3,707,660 1,855,093 467,307 3,195,000 <b>22,662,375</b> 62,762,010 1,193,891 1,088,509 7,128,172 <b>72,172,582</b>
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081	1,729,867 3,707,660 1,855,093 467,307 3,195,000 <b>22,662,375</b> 62,762,010 1,193,891 1,088,509 7,128,172 <b>72,172,582</b>
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375 62,762,010 1,193,891 1,088,509 7,128,172 72,172,582
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081	1,729,867 3,707,660 1,855,093 467,307 3,195,000 <b>22,662,375</b> 62,762,010 1,193,891 1,088,509 7,128,172 <b>72,172,582</b>
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6)	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375 62,762,010 1,193,891 1,088,509 7,128,172 72,172,582 94,834,957
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)  Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)  Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives  Total Deferred Inflows of Resources	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375 62,762,010 1,193,891 1,088,509 7,128,172 72,172,582 94,834,957
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives Total Deferred Inflows of Resources	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets Restricted for Debt Service	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843  101,952,912 108,200	1,729,867 3,707,660 1,855,093 467,307 3,195,000  22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334  89,594,340 108,200
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)  Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)  Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives  Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets Restricted for Debt Service Restricted for Net Pension	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843  101,952,912 108,200 4,500,272	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334  89,594,340 108,200 12,508,593
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)  Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)  Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives  Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets Restricted for Debt Service Restricted for Net Pension Unrestricted	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843  101,952,912 108,200 4,500,272 57,685,893	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334  89,594,340 108,200 12,508,593 53,702,687
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)  Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)  Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives  Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets Restricted for Debt Service Restricted for Net Pension	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843  101,952,912 108,200 4,500,272	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334  89,594,340 108,200 12,508,593
Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)  Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4)  Total Noncurrent Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives  Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets Restricted for Debt Service Restricted for Net Pension Unrestricted	2,279,766 4,098,248 2,421,056 449,949 3,130,000 28,602,996  59,197,160 2,589,963 927,253 5,156,705 67,871,081  96,474,077  24,659 4,715,564 6,715,620 11,455,843  101,952,912 108,200 4,500,272 57,685,893	1,729,867 3,707,660 1,855,093 467,307 3,195,000 22,662,375  62,762,010 1,193,891 1,088,509 7,128,172 72,172,582  94,834,957  13,101,100 7,833,234 20,934,334  89,594,340 108,200 12,508,593 53,702,687



#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the years ended December 31, 2022 and 2021

	2022	2021
OPERATING REVENUES		
Retail Energy Sales	\$140,653,312	\$137,165,982
Secondary Market Sales	33,353,756	32,552,733
Transmission of Power for Others	1,600,411	957,726
Broadband Revenue	2,922,004	2,914,272
Other Revenue	1,693,674	1,243,440
Total Operating Revenues	180,223,157	174,834,153
OPERATING EXPENSES		
Power Supply (Includes Prepaid Power Amortization, See Note 8)	122,309,096	117,148,639
Transmission Operation & Maintenance	45,372	101,234
Distribution Operation & Maintenance	11,435,999	9,214,692
Broadband Expense	1,289,313	1,115,157
Customer Accounting, Collection & Information	4,442,149	3,926,096
Administrative & General Expense	7,692,669	6,880,786
Taxes	15,003,476	14,288,903
Depreciation	11,175,469	10,978,659
Total Operating Expenses	173,393,543	163,654,166
OPERATING INCOME	6,829,614	11,179,987
NONOPERATING REVENUES & EXPENSES		
Interest Income	172,523	442,988
Other Income	529,813	417,374
Interest Expense	(2,827,041)	(2,929,065)
Debt Premium Amortization & Gain on Defeased Debt	402,824	342,996
Total Nonoperating Revenues & Expenses	(1,721,881)	(1,725,707)
INCOME BEFORE CAPITAL CONTRIBUTIONS	5,107,733	9,454,280
CAPITAL CONTRIBUTIONS	3,225,724	2,145,749
CHANGE IN NET POSITION	8,333,457	11,600,029
TOTAL NET POSITION, BEGINNING OF YEAR	155,913,820	144,313,791
TOTAL NET POSITION, END OF YEAR	\$164,247,277	\$155,913,820

The accompanying notes are an integral part of the financial statements.



#### STATEMENT OF CASH FLOWS

For the years ended December 31, 2022 and 2021

	2022	2021
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash Received from Customers and Counterparties	\$177,085,693	\$175,281,561
Cash Paid to Suppliers and Counterparties	(129,030,456)	(124,735,035)
Cash Paid to Employees for Services	(16,663,588)	(16,015,922)
Taxes Paid	(14,612,888)	(14,298,338)
Net Cash Provided by Operating Activities	16,778,761	20,232,266
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Other Interest Expense	(40,556)	(61,444)
Net Cash Used by Noncapital Financing Activities	(40,556)	(61,444)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition of Capital Assets	(20,486,228)	(18,681,034)
Bond Principal Paid	(3,195,000)	(3,115,000)
Bond Interest Paid	(2,449,207)	(2,348,119)
Contributions in Aid of Construction	3,225,724	2,145,749
Proceeds from the Sale of Capital Assets	125,827	124,505
Net Cash Used by Capital and Related Financing Activities	(22,778,884)	(21,873,899)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest Income	669,074	442,988
Proceeds from Sale of Investments	11,979,666	-
Purchase of Investments	(46,331,171)	
Net Cash Provided by Investing Activities	(33,682,431)	442,988
NET (DECREASE) IN CASH	(39,723,110)	(1,260,089)
CASH & CASH EQUIVALENTS BALANCE, BEGINNING OF YEAR	59,835,677	61,095,766
CASH & CASH EQUIVALENTS BALANCE, END OF YEAR	\$20,112,567	\$59,835,677
RECONCILIATION OF OPERATING INCOME TO NET CASH		
PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating Income	\$6,829,614	\$11,179,987
Adjustments to reconcile net operating income to net cash		
provided by operating activities:		
Depreciation	11,175,469	10,978,659
BPA Prepaid & Power Contracts Amortization	1,178,400	1,178,400
(Increase) Decrease in Unbilled Revenues	318,000	(608,000)
Miscellaneous Other Revenue & Receipts	180,801	62,738
Adjustment (Decrease) to Pension Expense - non cash portion	(1,647,466)	(3,711,285)
Decrease (Increase) in Accounts Receivable	(3,518,144)	815,108
Decrease (Increase) in Inventories	(5,192,072)	202,138
Decrease (Increase) in Wholesale Power Receivable	2,379,014	(1,388,610)
Decrease (Increase) in Miscellaneous Assets	47,073	(64,470)
Decrease (Increase) in Prepaid Expense	43,260	13,829
Increase (Decrease) in Accounts Payable	4,516,529	976,754
Increase (Decrease) in Accrued Taxes Payable	390,588	(9,434)
In annual (Dannara) in Contamon Day 11	549,899	(116,646)
Increase (Decrease) in Customer Deposits		
Increase (Decrease) in BPA Prepay Incentive Credit	(161,256)	(161,256)
Increase (Decrease) in BPA Prepay Incentive Credit Increase (Decrease) in Other Current Liabilities	(161,256) 217,075	(1,401,244)
Increase (Decrease) in BPA Prepay Incentive Credit	(161,256)	

#### NONCASH OPERATING, INVESTING, CAPITAL, AND FINANCING ACTIVITIES

The District investments had an unrealized loss of \$632,830. In 2021, the District had no investments.

Bond Interest Paid does not include subsidy payments on 2010 Revenue Build America Bonds made directly by the US Treasury to the Fiscal Paying Agent of \$349,013 in 2022 and \$354,635 in 2021 (see Note 5).

The net effect of accumulated increases and decreases in the fair value of hedging derivatives had no effect on cash flows for 2022 and 2021. For accumulated decreases in fair value, the District records an offsetting liability; \$2,044,187 and \$3,138,740 in 2022 and 2021, respectively. For accumulated increases in fair value, the District records an offsetting asset; \$6,715,620 and \$7,833,234 in 2022 and 2021, respectively.

The deferred inflows and outflows relating to GASB 68 had no effect on cash flows for 2022 and 2021. The pension deferred outflow was \$4,525,935, and \$1,435,427 as of December 31, 2022 and 2021, respectively. The pension deferred inflow was \$4,715,564, and \$13,101,100 as of December 31, 2022 and 2021, respectively.

 $\label{the accompanying notes are an integral part of the financial statements.$ 

## **NOTES TO THE FINANCIAL STATEMENTS**

#### Note 1 - Summary of Operations and Significant Accounting Policies

Public Utility District No. 1 of Benton County, Washington (the "District") is a municipal corporation of the State of Washington established in 1934 for the purpose of engaging in the purchase, generation, transmission, distribution, and sale of electric energy. Additionally, the District is authorized under state law to provide wholesale telecommunication services.

The District serves Benton County exclusive of most of the City of Richland, the U.S. Department of Energy's operations on the Hanford Reservation, the City of West Richland and those rural areas of the County that are served by the Benton Rural Electric Association. Cities in the District's service area include Kennewick, population 85,320, Prosser, population 6,195, and Benton City, population 3,710. The District maintains its administrative offices in the City of Kennewick. The District is governed by an elected three-member board.

The District's service area comprises approximately 939 square miles of Benton County. The District's properties include 39 substations, approximately 105 miles of 115kV transmission lines, 1,740 miles of distribution lines, and other buildings, equipment, stores, and related facilities.

As required by generally accepted accounting principles (GAAP), management has considered all potential component units in defining the reporting entity and has no component units. The following is a summary of the more significant policies:

a) <u>Basis of Accounting and Presentation</u>: The accounting policies of the District conform to GAAP applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. In 2022, the District adopted GASB statements No. 87 *Leases*, although it had no impact on the District's accounting and reporting requirements, and No. 99 *Omnibus 2022*, sections of the statement are adopted when applicable. In 2021, the District adopted GASB statements No. 98 *The Annual Comprehensive Financial Report*, No. 93 *Replacement of Interbank Offered Rates*, No. 92 *Omnibus 2020*, and No. 91 *Conduit Debt Obligations*.

Accounting records are maintained in accordance with methods prescribed by the Washington State Auditor's Office under the authority of Revised Code of Washington (RCW) 43.09 and the Uniform System of Accounts prescribed for public utilities and licensees by the Federal Energy Regulatory Commission (FERC). The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liability is incurred regardless of the timing of the related cash flows. Revenues and expenses related to the District's principal operations are considered to be operating revenues and expenses; while revenues and



expenses related to capital, financing, and investing activities are considered to be nonoperating revenues and expenses.

- b) <u>Cash and Cash Equivalents</u>: For purposes of the Statement of Cash Flows, the District considers all short-term highly liquid investments with a maturity of three-months or less when purchased to be cash equivalents.
- c) <u>Investments</u>: It is the District's policy to record investments at fair value based on quoted market rates, with changes in unrealized gains and losses reported as interest income. For various risks related to the investments, see Note 3.
- d) Accounts Receivable: Receivables are considered past due after 20 days and are written off 210 days after the respective billing dates. The percentage-of-sales allowance method is used to estimate uncollectible accounts. The reserve is then reviewed for adequacy against an aging schedule of accounts receivable. Accounts deemed uncollectible are transferred to the provision for uncollectible accounts on a monthly basis. COVID-19 pandemic restrictions and moratorium on disconnects for nonpayment were in place until September 30, 2021. During this time the District increased its reserve for uncollectible accounts. The reserve for uncollectible accounts totaled \$627,628 and \$1,342,666 in 2022 and 2021, respectively.
- e) Other Receivables: During 2022, the District dissolved the Rural Economic Development Revolving Fund. In 2021, the other receivables included the Rural Economic Development Revolving Fund, which was established during 2008 pursuant to RCW 82.16.0491. The District contributed to the fund in 2008 and 2009. Each contribution to the fund was partially offset by a public utility tax credit. The District appointed Benton-Franklin Council of Governments to oversee and direct activities of the fund. The District does not have a reserve for uncollectible accounts related to Other Receivables as it expects to fully collect these amounts.
- f) Restricted Assets: In accordance with bond resolutions, related agreements, and laws, separate restricted accounts have been established. These assets are restricted for specific uses including bond reserve and capital additions and are classified as current or noncurrent assets, as appropriate. When both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as needed. In the restricted net position amount, the unspent bond proceeds and the portion of debt attributable to those proceeds were included in the calculation.
- g) <u>Inventories</u>: Inventories are valued at average cost.
- h) <u>Utility Plant and Depreciation</u>: Utility plant is recorded at original cost, which includes both direct costs of construction or acquisition and indirect costs. The District's capitalization threshold is \$5,000 for non-infrastructure capital. All costs related to infrastructure are capitalized. The cost of maintenance and repairs is charged to expense as incurred, while the cost of replacements and improvements is capitalized.



Property, plant, and equipment are depreciated using the straight-line method over these estimated useful lives:

Buildings and Improvements	7 - 40	years
Generation Plant	20	years
Electric Plant - Transmission	25 – 40	years
Electric Plant - Distribution	7 – 40	years
Electric Plant/Equipment - Broadband	4 – 30	years
Transportation Equipment	17	years
General Plant & Equipment	4 – 30	years

Initial depreciation on utility plant is recorded in the month subsequent to purchase or completion of construction. Composite rates are used for asset groups and, accordingly, no gain or loss is recorded on the disposition of an asset unless it represents a major retirement. The composite depreciation rate was approximately 3.0% in 2022 and 3.1% in 2021. When operating plant assets are retired, their original cost together with removal costs, less salvage, is charged to accumulated depreciation.

Preliminary survey and investigation costs incurred for proposed projects are deferred pending a final decision to develop the project. Costs relating to projects ultimately constructed are reclassified to utility plant. If the project is abandoned, the costs are expensed.

i) <u>Derivative Instruments</u>: The District follows GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. Subject to certain exceptions, GASB Statement No. 53 requires every derivative instrument be recorded on the statement of net position as an asset or liability measured at its fair value, and changes in the derivative instrument's fair value be recognized in earnings unless such derivative instruments meet specific hedge accounting criteria to be determined as effective. Effective hedges qualify for hedge accounting and such changes in fair values are deferred.

It is the District's policy to document and apply as appropriate the normal purchase and normal sales exception under GASB Statement No. 53. The District has reviewed its various contractual arrangements to determine applicability of these standards. Purchases and sales of forward electricity, natural gas, and option contracts that require physical delivery and which are expected to be used or sold by the reporting entity in the normal course of business are generally considered "normal purchases and normal sales." These transactions are excluded under GASB Statement No. 53 and therefore are not required to be recorded at fair value in the financial statements. Certain put and call options and financial swaps for electricity and natural gas are considered to be derivative instruments under GASB Statement No. 53, but do not generally meet the "normal purchases and normal sales" criteria.



As of December 31, 2022, the District had the following derivative instruments outstanding:

	Changes in Fair Value		Fair Value at Decemb	Fair Value at December 31, 2022		
	Classification	Amount	Classification	Amount	(MWh/MMBtu)	
Cash Flow Hedges:						
Financial Swap Forward	Deferred Inflow	(\$6,715,620)	Derivative Asset	\$6,715,620	99,360	
Financial Swap Forward	Deferred Outflow	\$2,044,187	Derivative Liability (	\$2,044,187)	41,665	

These derivative instruments were entered into between October 2020 and November 2022 with maturities between January 2023 and September 2023. The District paid or received no cash to enter into these transactions.

As of December 31, 2021, the District had the following derivative instruments outstanding:

		Changes in Fair Value		Fair Value	Fair Value at December 31, 2021		
		Classification	Amount	Classifi	cation	Amount	(MWh/MMBtu)
С	ash Flow Hedges:						
ı	Financial Swap Forward	Deferred Inflow	(\$7,833,234)	Derivative	e Asset	\$7,833,234	1,327,070
ı	Financial Swap Forward	Deferred Outflow	\$3,138,740	Derivative	Liability	(\$3,138,740)	600,630

These derivative instruments were entered into between August 2019 and December 2021 with maturities between January 2022 and September 2023. The District paid or received no cash to enter into these transactions.

The fair values of the commodity swap contracts were based on the futures price curve for the Mid-Columbia Intercontinental Exchange (ICE) index for electricity and the Sumas index for natural gas; additionally, all instruments close at the same index, respectively. The fair value of the options was calculated using the Black-76 options pricing model. The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the District's fair value measurements are classified as Level 2.

#### **Objective & Strategies:**

The District enters into derivative energy instruments to hedge its known or expected positions within its approved Risk Management policy. Decisions are made to enter into forward transactions to protect its financial position, specifically to deal with expected long and short positions as determined by projected load and resource balance positions. Generally, several strategies are employed to hedge the District's resource portfolio, including:

Combustion Turbine - The District purchases gas for future periods to generate electricity when the
Frederickson Plant (see Note 8) is economically viable on a marginal basis for that period based on
parameters set by the Risk Management Committee. If load projections indicate the District does not
require the electricity to serve its customers, an equivalent quantity of power will concurrently be sold
or otherwise hedged for the same period.



- Surplus Purchased Power Resources The District hedges projected surpluses in future periods by selling power or by purchasing put options. Surplus power is generally sold forward at a fixed price, either physically or financially, when the probability of surplus is very high; surplus power is hedged through the purchase of physical or financial put options when the projected surplus is less certain, but nevertheless expected to be available under expected scenarios. From time to time, the District will sell physical power forward in the next calendar month at a price based on the Mid-Columbia ICE index to perfect financial forward sales that settle based on the same index.
- Deficit Power Resources The District hedges projected power resource deficits in future periods by
  purchasing power or by purchasing power call options (or if the Frederickson Plant is economically
  viable for the period, by buying gas). Power is generally purchased to cover projected deficits at a
  fixed price, either physically or financially, when the probability of the deficit position is very high;
  such deficit positions are hedged through the purchase of physical or financial call options when the
  projected deficits are less certain, but nevertheless expected under the approved planning
  conditions.

Derivative instruments authorized under the Risk Management policy by the District include:

- Physical power and natural gas forward purchases and sales
- Monthly and daily power and gas physical calls and puts
- Power and natural gas fixed for floating swaps
- Currency swaps relating to managing US/Canadian exchange rate risk resulting from transactions denominated in Canadian dollars
- Quarterly and monthly financial power and gas put and call options
- Financial daily power and gas put and call options
- Quarterly and monthly power and natural gas swaptions
- Financial natural gas swing and basis swaps

#### **Risks**

*Credit Risk* - The District has developed a credit policy that establishes guidelines for setting credit limits and monitoring credit exposure on a continuous basis. The policy addresses frequency of counterparty credit evaluations, credit limits per specific counterparty, and counterparty credit concentration limits. A summary of counterparty credit exposure related to derivative instruments is provided in Note 8.

Commodity transactions, both physical and financial, are entered into only with counterparties approved by the District's Risk Management Committee for creditworthiness. The District had 47 counterparties with approved credit limits for electric power and natural gas sales and purchases as of December 31, 2022, and 39 counterparties at December 31, 2021. Counterparty credit limits are based on The Energy Authority's (TEA) (see Note 8) proprietary credit rating system and other factors. Credit ratings for counterparties range from "not-rated" to AAA, with a majority of counterparties rated between BBB- and AAA. Not-rated counterparties either provide additional security or are assigned credit limits of \$25,000 or less.



The District's counterparty credit limits are scaled against TEA credit limits with a maximum credit limit of \$4 million. This mitigates the District's credit exposure by netting and setting off the District's sales with purchases made by other TEA clients. Credit concentration limits based on market conditions and available qualified counterparties are established by the Risk Management Committee.

The District has entered into master enabling agreements with various counterparties, which enable hedging transactions. Such agreements include the Western Systems Power Pool (WSPP) form of agreement for physical power transactions, various forms of enabling agreements for physical gas transactions, and International Swaps and Derivatives Association Agreements (ISDA) for financial transactions. All of the enabling agreements have provisions addressing credit exposure and provide for various remedies to assure financial performance, including the ability to call on additional collateral as conditions warrant, generally as determined by the exposed party. The District also uses netting provisions in the agreements to diffuse a portion of the risk.

Forward transactions under the physical enabling agreements are used to deal with long and short physical positions under the direction of the Risk Management Committee and pursuant to the Risk Management policy. Transactions under the ISDA agreements are used to financially hedge long or short positions so that the District will pay or receive the equivalent of a fixed or known price for energy purchased or sold. The agreements also permit the District to hedge the risk of an underlying physical position by using call options, put options, runoff insurance, and weather insurance.

The aggregate fair value of hedging derivative instruments in asset positions was \$6,715,620 and \$7,833,234 at December 31, 2022 and 2021, respectively. There was no collateral held or liabilities included in the netting arrangements.

Although the District executes hedging derivative instruments with various counterparties, four counterparties comprise 100% of the net exposure to credit risk as of December 31, 2022. Credit ratings are from S&P and Moody's (presented as S&P/Moody's). These counterparties are rated BBB+/A3 (8 contracts comprising 46% of net exposure), NR/Baa3 (18 contracts comprising 25% of net exposure), A+/A2 (12 contracts comprising 22% of net exposure), and AA+/A1 (6 contracts comprising 7% of net exposure). At December 31, 2021, four counterparties comprised 100% of the net exposure to credit risk. These counterparties are rated BBB+/A3 (29 contracts comprising 28% of net exposure), NR/Baa2 (27 contracts comprising 26% of net exposure), A+/A2 (29 contracts comprising 28% of net exposure), and AA+/Aaa (18 contracts comprising 18% of net exposure).

Basis Risk - The District proactively works to eliminate or minimize basis risk on energy transactions by entering into derivative instruments that settle pursuant to an index derived from market transactions at the point physical delivery is expected to take place. There are no derivative instruments outstanding that carry basis risk as of December 31, 2022 or 2021. As applicable, all power related transactions are to be settled on the relevant Mid-Columbia index, and all gas transactions are to be settled on the relevant Sumas/Huntingdon index or be converted to the Sumas/Huntingdon index within 6 months of delivery.



The District has ready access to electric transmission and natural gas transportation capacity at those respective trading points.

Termination Risk - As of December 31, 2022 and 2021, no termination events have occurred, and there are no outstanding transactions with material risk. None of the outstanding transactions have early termination provisions except in the event of default by either counterparty. Events of default are generally related to (i) failure to make payments when due, (ii) failure to provide and maintain suitable credit assurances as required, (iii) bankruptcy or other evidence of insolvency, or (iv) failure to perform under any material provision of the agreement. Failure to provide or receive energy or natural gas under physical commodity transactions generally does not fall under the events of default provisions, unless the nonperforming party fails to pay the resulting liquidated damages when due.

There is no rollover, interest rate, or market access risk for these derivative instrument products at December 31, 2022 or 2021.

- j) <u>Debt Premium Amortization and Gain on Defeased Debt</u>: Original issue and reacquired bond premiums relating to revenue bonds are amortized over the terms of the respective bond issues using the bonds outstanding method. Premiums are reported with revenue bonds on the Statement of Net Position. In accordance with GASB Statement No. 23, *Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities*, gains and losses on debt refundings have been deferred and amortized over the shorter of the remaining life of the old or new debt. Gains and losses are reported as deferred inflows and deferred outflows of resources on the Statement of Net Position, respectively. Effective with GASB 65, bond issuance costs are expensed in the period incurred.
- k) Revenue Recognition: Revenues from retail sales of electricity are recognized when earned and reported net of bad debt expense of \$0 and \$365,900 at December 31, 2022 and 2021, respectively. Bad debt expense was \$0 for 2022, as a result of higher expense ratios in 2020 and 2021 around write-off uncertainty from the COVID pandemic. Revenues include an estimate for energy delivered to customers between the last billing date and the end of the year. This amount is reflected in the accompanying financial statements as Accrued Unbilled Revenue in the amount of \$5.4 million and \$5.7 million at December 31, 2022 and 2021, respectively.
- I) <u>Capital Contributions</u>: Capital contributions for the District consist mainly of line extension fees. Line extension fees represent amounts collected to recover the costs of installing new lines. Capital contributions are recorded as deferred revenues when received and reclassified to revenue when the related project is completed. Deferred revenues are reported as Other Credits & Liabilities on the Statement of Net Position, see Note 4.
- m) <u>Leases</u>: The District is a lessee and lessor of noncancelable leases, they are not separately reported in the financial statements. Lease payments are expensed in the period they become due and lease revenue is recorded in the period earned.



n) <u>Pensions</u>: For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the state sponsored Public Employees Retirement System (PERS) and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, see Note 6.

For purposes of calculating the restricted net position related to the net pension asset, the District includes the net pension asset only.

o) Compensated Absences: The District consolidated its vacation and sick leave program to a personal leave program May 1, 1993. Accrued unused sick leave balances for active employees as of April 30, 1993, were frozen and converted to a supplemental leave benefit (SLB). The SLB may be used by employees to make up the difference between short-term disability benefit payments and 100% of gross, straight time pay. Additionally, an employee may restore work hours required for short-term disability eligibility one-time per Collective Bargaining Agreement Contract cycle (3 years). At death, the District is obligated to pay 100% of the SLB cash value to the employee's beneficiary. At retirement, the District is obligated to deposit 30% of the SLB cash value into the retiring employee's Voluntary Employee Beneficiary Association Trust account. The liability for unpaid supplemental leave benefits was \$17,232 and \$16,569 at December 31, 2022 and 2021, respectively.

Employees earn personal leave in accordance with length of service. The District accrues the cost of personal leave in the year when earned. Personal leave may accumulate to a maximum of 1,200 hours for employees hired prior to April 1, 2011, and is payable upon separation of service, retirement, or death. For employees hired on or after April 1, 2011, personal leave may accumulate to a maximum of 700 hours.

The liability for unpaid leave, benefits, and related payroll taxes was \$2,974,639 and \$3,143,244 at December 31, 2022 and 2021, respectively. Of the liability for unpaid leave, \$1,891,653 and \$1,684,678 at December 31, 2022 and 2021, respectively, were classified as a current liability and the remainder as a long-term liability, see Note 4.

- p) <u>Use of Estimates</u>: The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.
- q) <u>Significant Risk and Uncertainty</u>: The District is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include prices on the wholesale market for short-term power, interest rates, water conditions, weather and natural disaster-related disruptions, collective bargaining labor disputes, fish and other Endangered Species Act issues, Environmental Protection Agency and other federal government regulations, or orders concerning the operation, maintenance, and/or licensing of facilities, other governmental regulations, and the deregulation of the electrical utility industry.



The District's accounts receivable are concentrated with a diverse group of customers and counterparties who have purchased energy or other products and services. These customers generally do not represent a significant concentration of credit risk. The District mitigates credit risk by requiring large customers to provide an acceptable means of payment assurance and by an ongoing financial review of counterparties and establishment of credit limits based on the results of that review.

r) <u>Bonneville Power Administration Prepay Program</u>: In March 2013, the District participated in BPA's Prepay Program making a lump-sum up-front payment of \$6.8 million. The District will receive \$9.3 million in credits which started in April 2013 and continue until September 2028, see Note 8.

#### **Note 2 - Utility Plant**

Utility plant activity for the years ended December 31 was as follows:

#### **Activity for 2022**

	Balance			Balance			
Electric Plant Assets	Dec. 31, 2021	Increase	Decrease	Dec. 31, 2022			
Capital Assets Not Being Depreciated:							
Land and Intangible Plant	\$4,289,505	\$23,366	(\$314)	\$4,312,557			
Construction Work in Progress	5,923,968	19,779,645	(18,171,371)	7,532,242			
Capital Assets Being Depreciated:							
Transmission	10,441,165	78,025	(14,884)	10,504,306			
Generation	1,765,430	-	-	1,765,430			
Distribution	273,756,399	16,302,101	(3,339,350)	286,719,150			
General	82,080,831	2,251,617	(698,097)	83,634,351			
Subtotal	368,043,825	18,631,743	(4,052,331)	382,623,237			
Less Accumulated Depreciation for	:						
Transmission	(7,193,102)	(267,102)	20,373	(7,439,831)			
Generation	(1,308,498)	(88,279)	-	(1,396,777)			
Distribution	(163,709,423)	(8,148,369)	3,537,716	(168,320,076)			
General	(50,502,292)	(2,990,604)	486,275	(53,006,621)			
Total Accumulated Depreciation	(222,713,315)	(11,494,354)	4,044,364	(230,163,305)			
Net Utility Plant	\$155,543,983	\$26,940,400	(\$18,179,652)	\$164,304,731			



#### **Activity for 2021**

	Balance			Balance			
Electric Plant Assets	Dec. 31, 2020	Increase	Decrease	Dec. 31, 2021			
Capital Assets Not Being Depreciate	Capital Assets Not Being Depreciated:						
Land and Intangible Plant	\$3,948,671	\$380,249	(\$39,415)	\$4,289,505			
Construction Work in Progress	8,167,249	16,846,089	(19,089,370)	5,923,968			
Capital Assets Being Depreciated:							
Transmission	10,360,182	138,821	(57,838)	10,441,165			
Generation	1,912,370	-	(146,940)	1,765,430			
Distribution	258,685,097	16,650,695	(1,579,393)	273,756,399			
General	80,437,472	2,925,227	(1,281,868)	82,080,831			
Subtotal	351,395,121	19,714,743	(3,066,039)	368,043,825			
Less Accumulated Depreciation for	:						
Transmission	(7,006,498)	(263,589)	76,985	(7,193,102)			
Generation	(1,367,160)	(88,279)	146,941	(1,308,498)			
Distribution	(157,591,379)	(7,951,999)	1,833,955	(163,709,423)			
General	(48,496,619)	(3,013,345)	1,007,672	(50,502,292)			
Total Accumulated Depreciation	(214,461,656)	(11,317,212)	3,065,553	(222,713,315)			
Net Utility Plant	\$149,049,385	\$25,623,869	(\$19,129,271)	\$155,543,983			

## **Note 3 - Deposits and Investments**

#### A. Deposits

Cash and Cash Equivalents Deposits – The District moves cash as necessary between accounts, Washington State Treasurer's Local Government Investment Pool (LGIP) and various bank revolving or holding accounts, to pay its obligations. The District's deposits are held by public depositaries authorized by the Washington Public Deposit Protection Commission (PDPC) and are not subject to custodial credit risk. State law requires public depositaries to fully collateralize.

#### **B.** Investments

Fair Value – The District measures and reports investments at fair value using the valuation input hierarchy established by generally accepted accounting principles, as follows:

- Level 1 Quoted prices in active markets for identical assets or liabilities,
- Level 2 These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3 Unobservable inputs for an asset or liability.

Investments are valued by Principal Custody Solutions through ICE with secondary sources being Bloomberg, IHS Markit, and QUODD. Methods used include pricing applications and models that integrate credit information, market movements, account spread scales, benchmark quotes, and relevant trade data.



As of December 31, 2022, the District had the following investments measured at fair value:

		Fair Value Mea	asurements Using	g
Investment Type	<u>Amount</u>	Level 1	Level 2	Level 3
United States Treasury Notes	\$12,883,015	\$12,883,015		
Federal Farm Credit Bank	\$7,678,760		\$7,678,760	
Federal Home Loan Bank	\$8,271,100		\$8,271,100	
Federal Home Loan Mortgage Corp	\$4,885,800		\$4,885,800	
Total Investments by Fair Value Level		\$12,883,015	\$20,835,660	
Total Investments Measured at Fair Value	\$33,718,675			

As of 2021, the District had no deposits in investment instruments.

Credit Risk — Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy conforms with state law, which restricts investments of public funds to debt securities and obligations of the United States (U.S.) Treasury, U.S. Government agencies, and certain other U.S. Government sponsored corporations, certificates of deposit, and other evidences of deposit at financial institutions qualified by the PDPC, bankers' acceptances, investment-grade general obligation debt of state and local governments and public authorities, and the LGIP.

The District is a voluntary participant in the LGIP. The pool is not rated and not registered with the SEC. Rather, the LGIP is governed by the State Finance Committee and is administered by the State Treasurer. Investments in the LGIP are reported at amortized cost, which is the same as the value of the pool shares. There is no formal withdrawal transaction limit, however, the LGIP requests a one-day notice for transaction sizes of ten million dollars or more. The Office of the State Treasurer prepares a stand-alone financial report for the LGIP. A copy of the report is available online at www.tre.wa.gov.The District has a third-party safekeeping agreement for investments through Principal Custody Solutions.

At December 31, 2022, District investments had the following credit quality distribution for investments with credit exposure:

	Rating		
Investment Type	<u>Moody's</u>	S&P	Fair Value
U.S. Treasury Notes	Aaa	AA+	\$12,883,015
U.S. Agencies	<u>Aaa</u>	AA+	\$20,835,660
Total Investments by Type			\$33,718,675

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. It is the District's policy to diversify investments to avoid over



concentration and custodial risk as noted in the next section. Investments in U.S. Treasury issues are explicitly guaranteed by the U. S. government and are not subject to credit risk. Investments in U.S. Agencies are subject to this risk.

Concentration of Credit Risk – Concentration of credit risk is the risk of loss attributable to the magnitude of an investment in a single issuer. The District's investment policy limits investments at the time of purchase to a percentage of the total investment portfolio in the following manner:

- Direct obligations of the U.S. Government, up to 100%,
- Washington State Treasurer's Local Government Investment Pool, up to 100%,
- U.S. Government agency debt, up to 30% for any single agency,
- Certificate of Deposit, up to 50% from any single bank provided they are PDPC approved.

Interest Rate Risk — Interest rate risk is the risk the District may face should interest rate variances affect the fair value of investments. In accordance with its investment policy, the District manages its exposure to declines in fair values by matching investment maturities to meet anticipated cash flow requirements. The policy limits investment maturities to less than 5-years from the date of the purchase unless the maturities coincide as nearly as practicable with the expected use of the funds.

		Investment Maturities (in Years)		
Investment Type	<u>Amount</u>	Less Than 1	1 to 3	More Than 3
U.S. Treasury Notes	\$12,883,015	\$3,961,300	\$8,921,715	
U.S. Agencies	\$20,835,660	\$7,373,420	\$11,551,720	\$1,910,520
Total Investments by Maturity		\$11,334,720	\$20,473,435	\$1,910,520
Total Investments	\$33,718,675			



# **Note 4 - Other Charges and Other Credits**

As of December 31, other charges consisted of the following:

Other Charges	2022	2021
Derivative Asset (Note 1)	\$6,715,620	\$7,833,234
White Creek Wind Project (Note 8)	2,844,268	3,422,668
Preliminary Surveys	139,192	88,468
Total	\$9,699,080	\$11,344,370

During the year ended December 31, 2022, the following changes occurred in other credits:

	Balance			Balance
Other Credits & Other Liabilities	Dec. 31, 2021	Increase	Decrease	Dec. 31, 2022
Unclaimed Property	\$40,782	\$5,878	\$12,938	\$33,722
Bio Fuel Deposit	487,000	-	-	487,000
Derivative Liability (Note 1)	3,138,740	2,044,187	3,138,740	2,044,187
Deferred Revenue	2,003,084	3,433,346	3,927,621	1,508,809
Personal Leave and Benefits*	1,458,566	2,091,701	2,467,280	1,082,987
Total	\$7,128,172	\$7,575,112	\$9,546,579	\$5,156,705

<sup>\*</sup> In addition to this amount, \$1,891,653 is reported as a current liability for personal leave and related benefits.

During the year ended December 31, 2021, the following changes occurred in other credits:

	- 1			
	Balance			Balance
Other Credits & Other Liabilities	Dec. 31, 2020	Increase	Decrease	Dec. 31, 2021
Unclaimed Property	\$42,314	\$5,540	\$7,072	\$40,782
Bio Fuel Deposit	223,425	263,575	-	487,000
Derivative Liability (Note 1)	1,296,396	3,138,740	1,296,396	3,138,740
Deferred Revenue	1,285,584	3,165,441	2,447,941	2,003,084
Finley CT Site Clean Up	32,981	-	32,981	-
Personal Leave and Benefits*	1,682,017	1,950,029	2,173,480	1,458,566
Total	\$4,562,717	\$8,523,325	\$5,957,870	\$7,128,172

<sup>\*</sup> In addition to this amount, \$1,684,678 is reported as a current liability for personal leave and related benefits.



# **Note 5 - Long-Term Liabilities**

During the year ended December 31, 2022, the following changes occurred in long-term liabilities:

Issue	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
2010 Revenue Build America Bonds, Original issue amount: \$17,345,000	\$17,345,000	\$ -	\$ 1,645,000	\$15,700,000	\$1,710,000
2016 Revenue and Refunding Bonds, Original issue amount: \$22,470,000	22,470,000	-	-	22,470,000	790,000
2020 Revenue and Refunding Bonds, Original issue amount: \$23,495,000	20,380,000	-	1,550,000	18,830,000	630,000
Subtotal	60,195,000	-	3,195,000	57,000,000	3,130,000
Plus: Unamortized premium	5,762,010	-	434,850	5,327,160	-
Total Bonds	\$65,957,010	\$0	3,629,850	62,327,160	\$3,130,000
BPA Prepay Incentive Credit	1,088,509	-	161,256	927,253	161,256
Net Pension Liability	1,193,891	1,396,072	-	2,589,963	-
Personal Leave and Benefits*	3,143,244	2,091,701	2,260,305	2,974,640	1,891,653
Total Long-Term Liabilities	\$71,382,654	\$3,487,773	6,051,411	68,819,016	\$5,182,909

<sup>\*</sup>Personal leave and benefits are reported on the Statement of Net Position within the balances of Other Accrued Liabilities and Other Credits & Liabilities. It is also disclosed in Note 4.

During the year ended December 31, 2021, the following changes occurred in long-term liabilities:

Issue	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
2010 Revenue Build America Bonds, Original issue amount: \$17,345,000	17,345,000	-	-	17,345,000	1,645,000
2016 Revenue and Refunding Bonds, Original issue amount: \$22,470,000	22,470,000	-	-	22,470,000	-
2020 Revenue and Refunding Bonds, Original issue amount: \$23,495,000	23,495,000	-	3,115,000	20,380,000	1,550,000
Subtotal	63,310,000	-	3,115,000	60,195,000	3,195,000
Plus: Unamortized premium	6,226,221	-	464,211	5,762,010	-
Total Bonds	\$69,536,221	\$0	3,579,211	65,957,010	\$3,195,000
BPA Prepay Incentive Credit	1,249,765	-	161,256	1,088,509	161,256
Net Pension Liability	4,944,524	-	3,750,633	1,193,891	-
Personal Leave and Benefits*	3,366,695	1,950,029	2,173,480	3,143,244	1,684,678
Total Long-Term Liabilities	\$79,097,205	\$1,950,029	9,664,580	71,382,654	\$5,040,934

<sup>\*</sup>Personal leave and benefits are reported on the Statement of Net Position within the balances of Other Accrued Liabilities and Other Credits & Liabilities. It is also disclosed in Note 4.



Future debt service requirements on these bonds are as follows:

Year	Principal	Interest	Total
2023	3,130,000	2,699,696	5,829,696
2024	3,265,000	2,563,921	5,828,921
2025	3,415,000	2,412,013	5,827,013
2026	2,930,000	2,251,295	5,181,295
2027	3,095,000	2,088,369	5,183,369
2028-2032	14,210,000	7,658,145	21,868,145
2033-2037	10,895,000	4,908,500	15,803,500
2038-2042	11,830,000	2,331,100	14,161,100
2043-2047	4,230,000	342,800	4,572,800
Total	\$57,000,000	\$27,255,839	\$84,255,839

#### **Bond Issuances**

In March 2010, the District issued \$17,345,000 of taxable Electric Revenue Build America Bonds. The proceeds were used to fund capital projects. The bonds are payable in annual installments between \$1,645,000 and \$2,250,000 beginning November 1, 2022 and ending November 1, 2030. The bond interest rate varies between 5.86% and 6.546%. The U.S. Treasury subsidizes a portion (32.6% after sequestration) of the interest debt service payments which it pays directly to the Fiscal Paying Agent.

In September 2016, the District issued \$22,470,000 of Electric Revenue and Refunding Bonds, Series 2016. The bond proceeds were used to fund \$15.1 million of improvements and replacements of the District's electric utility system and to refund the 2011 bonds maturing on and after November 1, 2023. The portion of bond proceeds for the refunding was placed in an irrevocable trust for future debt service on the refunded bonds. The 2016 bonds are payable in annual installments between \$790,000 and \$1,560,000 beginning November 1, 2023 and ending November 1, 2041. The bond interest rate varies between 4.0% and 5.0%.

In September 2020, the District issued \$23,495,000 of Electric Revenue and Refunding Bonds, Series 2020A and Series 2020B. The bond proceeds were used to fund \$20 million of improvements and replacements in the District's electric utility system and to refund the remaining 2011 bonds maturing on November 1, 2021 to November 1, 2022. The portion of bond proceeds for the refunding and a cash contribution from the District in lieu of an upcoming debt service payment due November 1, 2020 was placed in an irrevocable trust for future debt service on the refunded bonds. The 2020 bonds are payable in annual installments between \$630,000 and \$3,115,000 beginning November 1, 2021 and ending November 1, 2045. The bond interest rate varies between 0.4% and 5.0%. The bond refunding reduced total debt service payments over the next two years by \$48,004 and resulted in an economic gain of \$16,300. The primary purpose of refunding the 2011 bonds was to lower ongoing debt service reserve fund requirements. The bond proceeds were fully spent by December 31, 2021.



Principal and interest on all bonds are payable solely from and secured by a pledge of all future income (including investment income), revenues, and receipts derived by the District through the ownership and operation of the electric system net of operating expenses. In the event the District is unable to pay any installment, or any portion thereof, the payment of the principal amount of the bonds is not subject to acceleration. The District would be liable only for principal and interest payments as they became due, and the bond owners would be required to seek separate judgment for each payment, if any, not made. Any such action for money damages would be subject to any limitations on legal claims and remedies against public bodies under Washington law. No assets were used as collateral for these bonds.

These issuances are subject to certain bond reserve requirements satisfied by bond insurance and a bond reserve fund of \$108,200.

#### **Line of Credit**

In December 2021, the District extended its \$10 million line of credit with Bank of America for a three-year term expiring December 31, 2024. The line of credit was established in support of District financial policies that require additional liquidity be maintained above minimum cash and investment reserve levels for the purpose of meeting unforeseen short-term cash needs. Specifically, the line of credit can be used in support of general District operations or for irrevocable letters of credit as may be required to satisfy collateral posting requirements under contracts and agreements within the ordinary course of business. Under the loan agreement, each letter of credit is limited to \$5 million. Draws on the Note will bear interest based on a pricing grid and formula using the bank's prime rate or rate approved by the bank. This Note is a special obligation of the District payable solely out of a special fund and has a lien on revenues junior to the payment of operating expenses of the electric system and outstanding electric system bonds. No draws on the line of credit have been made and no amounts are outstanding as of December 31, 2022 and 2021.



#### **Note 6 - Pension Plans**

The following table represents the aggregate pension amounts for all plans (PERS and deferred compensation) for the years 2022 and 2021:

Aggregate Pension Amounts - All Plans					
2022 2021					
Pension liabilities	\$2,589,963	\$1,193,891			
Pension assets \$4,500,272 \$12,508,59					
Deferred outflows of resources	\$4,525,935	\$1,435,427			
Deferred inflows of resources	\$4,715,564	\$13,101,100			
Pension expense	(\$20,001)	(\$2,608,416)			

#### **State Sponsored Pension Plans**

Substantially all District regular full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan. The DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

#### **Public Employees' Retirement System (PERS)**

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as 2 percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least 5 years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the



Department of Labor and Industries. PERS 1 members were vested after the completion of 5 years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions - The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2022 and 2021 were as follows:

PERS Plan 1		
Actual Contribution Rates	Employer	Employee
January – August 2022		
PERS 1	6.36%	6.00%
PERS 1 UAAL	3.71%	
Administrative Fee	0.18%	
Total	10.25%	6.00%
September – December 2022		
PERS 1	6.36%	6.00%
PERS 1 UAAL	3.85%	
Administrative Fee	0.18%	
Total	10.39%	6.00%

PERS Plan 1		
Actual Contribution Rates	Employer	Employee
January – June 2021		
PERS 1	7.92%	6.00%
PERS 1 UAAL	4.87%	
Administrative Fee	0.18%	
Total	12.97%	6.00%
July – December 2021		
PERS 1	10.07%	6.00%
Administrative Fee	0.18%	
Total	10.25%	6.00%

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as 2 percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least 5 years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit



and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by 3 percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter returnto-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of 5 percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at 3 percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing 5 years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after 5 years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions - The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2022 and 2021 were as follows:



PERS Plan 2/3		
Actual Contribution Rates	Employer 2/3	Employee 2
January – August 2022		
PERS 2/3	6.36%	6.36%
PERS 1 UAAL	3.71%	
Administrative Fee	0.18%	
Employee PERS 3		Varies
Total	10.25%	6.36%
September – December 2022		
PERS 2/3	6.36%	6.36%
PERS 1 UAAL	3.85%	
Administrative Fee	0.18%	
Employee PERS 3		Varies
Total	10.39%	6.36%

PERS Plan 2/3		
Actual Contribution Rates	Employer 2/3	Employee 2
January – June 2021		
PERS 2/3	7.92%	7.90%
PERS 1 UAAL	4.87%	
Administrative Fee	0.18%	
Employee PERS 3		Varies
Total	12.97%	7.90%
July – December 2021		
PERS 2/3	6.36%	6.36%
PERS 1 UAAL	3.71%	
Administrative Fee	0.18%	
Employee PERS 3		Varies
	10.25%	6.36%

Both the District and its employees made the required contributions during fiscal years 2022 and 2021. The District's required employer contributions for the years ended December 31 as follows:

	2022	2021
PERS 1	1	ı
PERS 1 UAAL	\$591,754	\$658,699
PERS 2/3	1,002,836	1,094,430
Total	\$1,594,590	\$1,753,129

#### **Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuations completed in 2022 and 2021 with a valuation date of June 30, 2021, and June 30, 2020



respectively. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Experience Study and the 2021 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2021 and 2020 actuarial valuation reports. The TPL was calculated as of the valuation dates and rolled forward to the measurement dates of June 30, 2022 and June 30, 2021. Plan liabilities were rolled forward from June 30, 2021 to June 30, 2022 and June 30, 2020 to June 30, 2021 for the respective fiscal years, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments. For 2022,

- Inflation: 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases**: In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.00%

#### For 2021,

- Inflation: 2.75% total economic inflation; 3.5% salary inflation
- **Salary increases**: In addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status, as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Methods did not change from the prior contribution rate setting June 20, 2019 Actuarial Valuation Report (AVR), however OSA introduced a temporary method change to produce asset and liability measures for the June 20, 2020 AVR. There were also the following assumption changes for 2022:

OSA updated the Joint-and-Survivor Factors and Early Retirement Factors in the model. Those factors
are used to value benefits for early retirement and survivors of members that are deceased prior to
retirement. These factors match the administrative factors provided to DRS for future implementation
that reflect current demographic and economic assumptions.

There were changes in methods since the last valuation for 2021:

• For purposes of the June 30, 2020 Actuarial Valuation Report (AVR), a non-contribution rate setting valuation under current funding policy, the Office of the State Actuary (OSA) introduced temporary method changes to produce asset and liability measures as of the valuation date. See high-level



- summary below. OSA will revert back to the methods outlined in the 2019 AVR when preparing the 2021 AVR, a contribution rate-setting valuation, which will serve as the basis for 2022 ACFR results.
- To produce measures at June 30, 2020, unless otherwise noted in the 2020 AVR, OSA relied on the same data, assets, methods, and assumptions as the June 30, 2019 AVR. OSA projected the data forward one year reflecting assumed new hires and current members exiting the plan as expected. OSA estimated June 30, 2020, assets by relying on the fiscal year end 2019 assets, reflecting actual investment performance over FY 2020, and reflecting assumed contribution amounts and benefit payments during FY 2020. OSA reviewed the actual June 30, 2020, participant and financial data to determine if any material changes to projection assumptions were necessary. OSA also considered any material impacts to the plans from 2021 legislation. See the 2020 AVR for more information.

#### **Discount Rate**

In 2022 and 2021, the discount rate used to measure the total pension liability for all DRS plans was 7.0 and 7.4 percent respectively.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.0 and 7.4 percent for 2022 and 2021 respectively was used to determine the total liability.

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on DRS pension plan investments of 7.0 and 7.4 percent for 2022 and 2021 respectively was determined using a building-block-method. In selecting this assumption, the OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns over various future times.

#### **Estimated Rates of Return by Asset Class**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 and 2021, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents WSIB's most recent long-term estimate of broad economic inflation.



Asset Class	Target Allocation	2022 % Long-Term Expected Real Rate of Return Arithmetic	2021 % Long-Term Expected Real Rate of Return Arithmetic
Fixed income	20%	1.5%	2.2%
Tangible Assets	7%	4.7%	5.1%
Real Estate	18%	5.4%	5.8%
Global Equity	32%	5.9%	6.3%
Private Equity	23%	8.9%	9.3%
	100%		

#### Sensitivity of Net Pension Liability/(Asset)

The table below presents the District's proportionate share of the net pension liability/(asset) calculated using the discount rate of 7.0 and 7.4 percent for 2022 and 2021 respectively, as well as what the District's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
2022	(6.0%)	(7.0%)	(8.0%)
PERS 1	\$3,460,154	\$2,589,963	\$1,830,489
PERS 2/3	\$5,299,659	(\$4,500,272)	(\$12,551,535)
2021	(6.4%)	(7.4%)	(8.4%)
PERS 1	\$2,033,860	\$1,193,891	\$461,351
PERS 2/3	(\$3,563,455)	(\$12,508,593)	(\$19,874,918)

#### **Pension Plan Fiduciary Net Position**

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

# Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2022 and 2021, the District reported proportionate share of the net pension liabilities or (assets) as follows:

	2022 Liability (or Asset)	2021 Liability (or Asset)
PERS 1	\$2,589,963	\$1,193,891
PERS 2/3	(\$4,500,272)	(\$12,508,593)



At June 30, the District's proportionate share of the collective net pension liabilities or assets were as follows:

	Proportionate Share 2022	Proportionate Share 2021	Change in Proportion
PERS 1	0.093018%	0.097761%	0.004743%
PERS 2/3	0.121341%	0.125568%	0.004227%

Employer contribution transmittals received and processed by DRS for DRS' fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans.

#### **Pension Expense**

For the year ended December 31, 2022 and 2021, the District recognized pension expense (credit) as follows:

	Pension Expense/(Credit)		
Plan	2022	2021	
PERS 1	\$1,070,555	(\$128,685)	
PERS 2/3	(\$1,547,615)	(\$2,912,744)	
Total	(\$477,060)	(\$3,041,429)	

#### **Deferred Outflows of Resources and Deferred Inflows of Resources**

At December 31, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS 1	<b>Deferred Outflows of Resources</b>		<b>Deferred Inflows of Resources</b>	
FLK5 I	2022	2021	2022	2021
Net difference between				
projected and actual investment				
earnings on pension plan				
investments	-	-	\$429,233	\$1,324,819
Contributions subsequent to the				
measurement date	312,304	290,619	-	-
TOTAL	\$312,304	\$290,619	\$429,233	\$1,324,819



PERS 2/3	<b>Deferred Outflows of Resources</b>		<b>Deferred Inflows of Resources</b>	
FER3 2/3	2022	2021	2022	2021
Differences between expected				
and actual experience	\$1,115,062	\$607,524	\$101,875	\$153,343
Net difference between				
projected and actual investment				
earnings on pension plan				
investments	-	-	3,327,084	10,454,250
Changes of assumptions	2,508,280	18,279	656,757	888,317
Changes in proportion and				
differences between				
contributions and proportionate				
share of contributions	66,513	23,244	200,615	280,371
Contributions subsequent to the				
measurement date	523,776	495,761	-	-
TOTAL	\$4,213,631	\$1,144,808	\$4,286,331	\$11,776,281
TOTAL ALL PLANS	\$4,525,935	\$1,435,427	\$4,715,564	\$13,101,100

Deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31	PERS 1	PERS 2/3
2021	(\$181,643)	(\$1,093,024)
2022	(\$164,978)	(966,390)
2023	(206,960)	(1,137,262)
2024	124,348	1,522,308
2025	1	543,312
Thereafter	-	534,580
Total	(\$429,233)	(\$596,476)

#### **Deferred Compensation Plans**

The District offers qualified employees deferred compensation plans created in accordance with Internal Revenue Code Sections 457(b) and 401(a) permitting employees to defer a portion of their salary until future years. Qualified District employees include current full-time, non-represented employees with 30 or more hours per week, retirees, and those who have separated service but choose to keep their assets in the Plans. In a defined contribution plan, benefits depend solely on the amounts contributed to the plans plus investment earnings. There are no forfeitures of member assets.



As part of the 2020-2023 collective bargaining agreement, the District agreed to a one percent increase in the employer contribution rate. The new contribution rate is 3% of regular straight-time wages. Additionally, the "employer match" requirement was removed. Eligible active employees who participate may contribute between 0% up to the plan limit of pretax annual compensation, as defined in the Plans and will receive the employer contribution regardless of their contribution amount. Contributions to employee accounts are immediately fully vested.

The deferred compensation is generally not available to employees until separation from service through termination, retirement, death, or unforeseeable emergency. Upon separation, a participant may elect to receive either a lump sum payment or periodic installments. The 457 plan does contain an employee loan provision. Employees may apply with the Plan Administrator; terms of repayment are set by the Administrator. The plan assets are held in trust for the exclusive benefit of plan participants and beneficiaries. The plans are administered by MissionSquare Retirement, formerly ICMA-RC.

The total employer contributions for all plans was \$457,059 for 2022 and \$433,013 for 2021. Expenses for the Plans is reported within the balances on the Statement of Revenues, Expenses, and Changes in Net Position. The deferred compensation plans do not have separately available financial statements.

#### **Note 7- Health Benefit Plans**

#### Health Reimbursement Arrangement (HRA VEBA)

The District, effective January 1, 2015, converted the employee incentive for voluntary participation in the employer provided wellness program to a monthly contribution into an HRA. This payment is intended to help employees pay for qualified health care costs and insurance premiums upon retirement. Contributions are held in trust for the exclusive benefit of participants and beneficiaries. The plan was administered by Gallagher VEBA during the year.

The District, effective January 1, 2020, implemented a new benefit to employees in accordance with the 2020-2023 Collective Bargaining Agreement. The benefit provides a monthly VEBA contribution to all employees in a regular full-time position.

#### HealthInvest Health Reimbursement Arrangement (HealthInvest HRA)

The District adopted an HealthInvest HRA plan, with contributions effective January 1, 2019. This payment is intended to help employees pay for qualified insurance premiums only after an employee has separated service or upon retirement. Contributions are held in trust for the exclusive benefit of participants and beneficiaries. The plan was administered by Gallagher VEBA during the year.



## **Note 8 - Long-Term Purchased Power Commitments**

#### **Bonneville Power Administration (BPA)**

#### **Contracts Effective October 2011-September 2028**

The District has executed a Slice/Block Power Sales Agreement with BPA for the period commencing October 1, 2011, and expiring September 30, 2028. Compared to the previous agreement, the new Slice agreement has changes in operational flexibility and clarification of with-in hour capacity rights as shown below:

- The Slice Product is a system sale of power that includes requirements power, surplus power, and hourly scheduling rights, all of which are indexed to the variable output capability of the FCRPS resources that comprise the Slice System, and to the extent such capability is available to Power Services after System Obligations and Operating Constraints are met. These capabilities are accessed by the District through the Slice Computer Application, which will reasonably represent and calculate the capabilities available to BPA Power Services from such FCRPS resources after System Obligations and Operating Constraints are met, including energy production, peaking, storage and ramping capability, and which the Slice Computer Application applies the District's Selected Slice Percentage to such capabilities.
- No ability to self-supply ancillary services such as operating reserves, energy imbalance, or dynamic scheduling.
- Slice schedules continue to be firm across the hour of delivery.
- The District's Slice percentage is 1.36792%.
- The monthly Block amounts have ranged from 70 aMW to 156 aMW.

In conjunction with the new Slice/Block agreement, BPA implemented a Tiered Rates Methodology (TRM). Under the TRM and new agreements, BPA has implemented a cap on the amount of power that the District can purchase at the lowest cost based rates (Tier 1). The cap is referred to in the contract as a Contract High Water Mark (CHWM). The District's CHWM is 203.92 aMW and in 2021 it was 204.3 aMW. The maximum amount of power the District can purchase in any federal fiscal year (FFY) is referred to as the Rate Period High Water Mark (RHWM), which adjusts the CHWM for changes in Federal System Capability. For FFY 2021 the RHWM was 200.2 aMW, for FFY 2022 it was 192.001, and FFY 2023 it is 191.661. BPA has a fiscal year of October through September. The amount of power the District can purchase in a FFY is the lesser of its Net Requirement (Forecast load less its share of Packwood) or RHWM and is the Tier 1 amount. This amount for FFY 2021 was 200.2, for FFY 2022 was 192.001, and FFY 2023 is 191.661.

The TRM provides for the determination of Tier One Cost Allocators (TOCA) to determine monthly charges. The TOCA is determined by dividing the Tier 1 amount by the sum of all BPA customers' RHWM. For FFY 2021, this value for the District was 2.850%; for FFY 2022, this value was 2.850%, and FFY 2023 is 2.84517%. The TOCA is multiplied by BPA's monthly Composite Charge to determine that portion of the



District's monthly BPA power bill that represents BPA's costs. The non-slice TOCA is the TOCA minus the slice percentage resulting in a FFY 2021 value of 1.482%, FFY 2022 value of 1.482% and FFY 2023 value of 1.47725%. The non-slice TOCA is multiplied by BPA's non-slice charge to determine that portion of the District's monthly BPA power bill that represent several BPA revenues, primarily their wholesale sales.

BPA has put in place a Power Cost Recovery Adjustment Clause (Power CRAC) that applies to the District's Block purchases. At the beginning of each federal fiscal year of the rate period (that is, each "applicable year"), BPA will calculate financial reserves available for risk that are attributed to Power Services (Power RFR) as of the end of the federal fiscal year preceding the applicable year. Based on the calculations below, a Power CRAC may trigger, resulting in a rate increase that will go into effect for the period of December 1 through September 30 of the applicable year.

The Power CRAC Threshold is an amount of Power RFR below which Power is considered to have experienced an underrun. The underrun amount is equal to the Power CRAC Threshold minus Power RFR. The Power CRAC Amount is based on the underrun minus the Revenue Financing Amount, limited by the Maximum Power CRAC Recovery Amount (the Power CRAC Cap). There are four possibilities:

- (1) If the underrun minus the Revenue Financing Amount is less than \$5 million, there is no Power CRAC.
- (2) If the underrun minus the Revenue Financing Amount is greater than or equal to \$5 million and less than or equal to \$100 million, the Power CRAC Amount is equal to the underrun minus the Revenue Financing Amount.
- (3) If the underrun minus the Revenue Financing Amount is greater than \$100 million and less than \$500 million, the Power CRAC Amount is equal to \$100 million plus one-half of the difference between \$100 million and the underrun minus the Revenue Financing Amount.
- (4) If the underrun minus the Revenue Financing Amount is greater than or equal to \$500 million, the Power CRAC Amount is equal to \$300 million.

The maximum CRAC amount for FFY 2022 and FFY 2023 is \$300 million. The CRAC did not trigger for FFY 2021, 2022, or 2023.

The rates contain a Power Reserves Distribution Clause (RDC), which will operate similar to the CRAC but will lower the Block rates charged to the District. At the beginning of each FFY, the RDC will trigger if Power RFR is greater than the Power RDC Threshold for that applicable year by at least \$5 million, and BPA RFR is greater than the BPA RDC Threshold for that applicable year by at least \$5 million, the Administrator will determine a Power RDC Amount. The maximum RDC amount for FFY 2022 and FFY 2023 is \$500 million. For FFY 2023, the RDC did trigger which results in a reduction of rates totaling \$6,905,184. The reduction is applied starting in December 2022 through September 2023. For FFY 2022, the RDC did trigger which resulted in a reduction of rates totaling \$274,264. The reduction was applied starting in December 2021 through September 2022. The RDC did not trigger for FFY 2021.



The rates contain a Power Financial Reserves Policy Surcharge (Power FRP), which will operate opposite to the RDC and will increase the Block rates charged to the District. The Power FRP Surcharge Threshold is an amount of Power RFR, below which Power is considered to have experienced an underrun. The underrun amount is equal to the Power FRP Surcharge Threshold minus Power RFR. The Power FRP Surcharge Amount is based on the underrun minus the Revenue Financing Amount, limited by the Base Surcharge. There are three possibilities:

- (1) If the underrun minus the Revenue Financing Amount is less than \$5 million, there is no Power FRP Surcharge.
- (2) If the underrun minus the Revenue Financing Amount is greater than or equal to \$5 million and less than or equal to the Base Surcharge, the Power FRP Surcharge Amount is equal to the underrun minus the Revenue Financing Amount.
- (3) If the underrun minus the Revenue Financing Amount is greater than or equal to the Base Surcharge, the Power FRP Surcharge Amount is equal to the Base Surcharge.

The Power FRP was not triggered for FFY 2023 or FFY 2022. The surcharge was suspended during FFY 2021 due to the impacts of the COVID-19 pandemic on utilities.

To obtain needed transmission services, the District entered into a service agreement with BPA for point-to-point transmission services commencing May 31, 1997 and terminating on the earlier of September 30, 2031, or the date of termination established pursuant to BPA's Open Access Transmission Tariff. Effective October 1, 2005, the District has transmission demand of 423 MW. This service level exceeds requirements needed to meet projected retail loads.

During 2022, the District inquired of BPA if it would allow the District to change from its current slice/block agreement to a load following agreement for the remainder of its contract. The BPA responded that it was willing to allow the District to switch beginning October 1, 2023. The District's Commission approved the General Manager to sign the new contract in its September 27<sup>th</sup> meeting. The switch will significantly reduce or eliminate power hedging and the associated risks, secondary market sales, and third-party load management services.

#### **BPA Prepay Program**

BPA developed a Prepay Program to help fund hydro system infrastructure and as a means to allow customers to prepay for the future delivery of power consistent with the existing power supply agreements, except that payment provisions would be revised to reflect the prepayment. The District submitted an offer for one block in the amount of \$6.8 million that was accepted and, in return, would receive a total of \$9.3 million in credits resulting in net present value savings of \$1.1 million. The District made a lump-sum up-front payment in March 2013, and began receiving a \$50,000 credit each month on its power bill beginning April 2013 and continues until September 2028.



#### **Energy Northwest**

The District, Energy Northwest, and BPA have entered into separate agreements with respect to certain Energy Northwest projects. Under these agreements, the District has purchased 4.965%, 5.350%, and 4.295% capability of Project No. 1, Columbia Generating Station, and Energy Northwest's 70% share of Project No. 3, respectively. All project participants, including the District, have assigned their respective rights to the capability of these projects to BPA under contracts referred to as net-billing agreements. Project participants are obligated to pay Energy Northwest their pro rata share of total project costs, and BPA in turn is obligated to pay the participants identical amounts by reducing amounts due to BPA under power sales agreements. The net-billing agreements provide that participants and BPA are obligated to make such payments whether or not the projects are completed, operable, or operating and notwithstanding the suspension, interruption, interference, reduction, or curtailment of the projects' output.

BPA and Energy Northwest received a favorable private letter ruling from the IRS allowing for direct-pay agreements effective June 2006. The ruling assures that the proposed direct-pay agreements do not adversely affect the existing federal income tax-exemption on the BPA-backed bonds issued by Energy Northwest for three nuclear projects. Under the direct-pay agreements, BPA pays amounts directly to Energy Northwest to cover the costs of the projects. This enables Energy Northwest to reduce to zero the amounts it bills to project participants and also reduces to zero the amount of net-billing credits BPA provides. The direct-pay agreements improve BPA's cash flows and provide an opportunity for rate relief for the region. The District began participation in the direct-pay program in June 2006.

Additionally, the District entered into a Nine Canyon Wind Project Power Purchase Agreement with Energy Northwest for the purchase of 3 MW of the project generating capacity (1 aMW) of Phase I through July 1, 2023. The project reached commercial operation in late 2002. The District on October 30, 2006, signed an Amended and Restated Agreement with ENW and the other purchasers, which extended the term of the Agreement through July 1, 2030 (with rights to extend the agreement for 5-year terms) and provided the District with 6 MW (2 aMW) from the Phase III expansion (see Note 12).

#### Packwood Lake Hydroelectric Project (Packwood)

The District is a 14% participant in Energy Northwest's 27 MW Packwood Project, located in the Cascade Mountains south of Mount Rainier. The Packwood Agreement with Energy Northwest obligates participants to pay annual costs and receive excess revenues. Energy Northwest recognizes revenues equal to expenses for each period. No net revenue or loss is recognized, and no equity is accumulated. Accordingly, no investment for the joint venture is reflected on the District's Statement of Net Position. No distributions were made in 2022 or 2021.

#### **Frederickson Plant**

In March 2001, the District entered into a 20-year agreement with Frederickson Power LP for the purchase of 50 MW of contract capacity beginning September 2002 from the 249 MW Frederickson 1 Generating Station combined-cycle natural gas fired combustion turbine plant near Tacoma, Washington. The



agreement included firm gas transportation from the Canadian border to the plant. Power deliveries and variable energy charges were based on a deemed heat rate of 7,100 British thermal units (Btu) per kilowatt-hour (kWh). Up to 40% of the contract capacity may be displaced regardless of the dispatch decisions of other purchasers. Power costs included a capacity charge and fixed and variable operation and maintenance charges indexed to performance and escalation factors. The District received fuel management services for the Frederickson Plant from The Energy Authority (TEA). The District's contract ended on August 30, 2022.

#### Lakeview Light and Power (LL&P) Wind Energy, Inc.

In April 2007, the District entered into a 20-year Energy and Environmental Attributes Purchase Agreement with LL&P to purchase 3 MW of capacity (1 aMW) at the White Creek Wind Project. This project is a wind generation facility with capacity of 204.7 MW. It is located in Klickitat County and was declared to be in commercial operation in November 2007. The purchase is part of the District's strategy for meeting renewable resource requirements of the Energy Independence Act (EIA) (see Note 12). The District pays for only the energy and associated environmental attributes generated by the project.

#### **White Creek Wind Project**

In September 2008, the District entered into an Assignment Agreement with Klickitat PUD under which Klickitat PUD assigned the District a 3% share of its Energy Purchase Agreement with White Creek Wind I, LLC for \$11.1 million. The purchase is part of the District's strategy for meeting renewable resource requirements of EIA (see Note 12). The purchase cost is being amortized on a straight-line basis over a 19-year term. In both 2022 and 2021, power supply expense includes \$578,400 each year in amortization of the purchase cost. This 3% share of the 204.7 MW project represents 6.14 MW (2 aMW).

#### BioFuels Washington, LLC Project/Emerald City Renewables LLC

In February 2013, the District entered into a contract with BioFuels Washington, LLC of Encinitas, CA, to purchase 33,000 Renewable Energy Credits (REC) annually, with a contract term of March 1, 2013, through March 31, 2026, with delivery beginning January 1, 2016. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy.

Subsequently, on September 18, 2013, the State of Washington Department of Commerce issued an advisory opinion stating that electricity generated by the BioFuels Washington facility qualifies as distributed generation under RCW 19.285.040(2)(b). For purposes of the compliance with EIA, the Renewable Energy Credits purchased from BioFuels will count double. Therefore, for compliance purposes, this contract provides 66,000 RECs annually toward the District's compliance with the EIA target of 15% renewable energy.

In October 2015, the District consented to the assignment of contracts of the facility to Emerald City Renewables LLC. There were no changes to the District's rights or obligations.



#### **Idaho Wind Partners**

In December 2014, the District entered into contracts with Payne's Ferry Wind Park, LLC and Yahoo Creek Wind Park, LLC, which are owned by Idaho Wind Partners, to purchase RECs with a contract term starting in 2015 through 2024. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy. In 2022, the District received 34,052 RECs and in 2021, the District received 39,525 RECs.

#### 3Degrees Group, Inc.

In September 2018, the District entered into a contract with 3Degrees Group, Inc. of San Francisco CA, to purchase 60,000 firm RECs annually, with a contract term of April 1, 2019, through April 15, 2028, with delivery beginning no earlier than April 1, 2019. In 2022, the District received 27,748 RECs. In 2021, the District received 65,000 RECs. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy beginning in 2020.

#### **RPS Advisors**

In September 2019, the District entered into a contract with RPS Advisors of Denver CO, to purchase 40,000 firm RECs annually, with a contract term of January 1, 2020, through April 15, 2030, with delivery beginning no earlier than January 1, 2020. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy beginning in 2020.

#### Morgan Stanley Capital Group, Inc.

In January 2020, the District entered in a contract with Morgan Stanley Capital Group, Inc, to purchase a seasonal capacity product. The contract helps reduce the District's power supply risk after the conclusion of the Fredrickson contract by having a firm physical resource it can call on if the market does not have adequate supply during the District's highest deficit months. The term of the contract is December 2022 to August 2025. The District can call upon the following amount:

Seasonal MonthsVolumeJuly/August75MW HLHDecember/January/February25MW HLH

#### **Other Power Supply Contracts and Purchases**

The District entered into a Resource Management Agreement (RMA) with TEA on July 1, 2006, to provide scheduling, dispatching, fuel management, and other power management services. The agreement was restated and extended in 2009 and continues until terminated by either party. The District and TEA have the right to terminate the agreement upon one-year written notice. The agreement also provides for annual consulting task orders to provide for a variety of power management services. Under the agreement, TEA is authorized to trade real time, day-ahead transactions, and forward transactions as principal on behalf of the District. TEA is currently not trading forward transactions as principal. This arrangement allows a financial benefit to the District with TEA trading in aggregated larger power blocks and passing the resulting transaction pricing on to the District. It also provides the advantages of simplified settlement, lower operational and settlement risk, and rigorous documentation and equitable allocation



of pricing for like transactions across PUDs. In December 2008, the RMA was amended to allow these transactions to be traded utilizing TEA's credit and contracts as discussed in Note 1(i).

As discussed in Note 1(i), the District entered into other power supply contracts and purchases as follows:

- At December 31, 2022, the District had entered into various short-term financial forward sales and purchase contracts committing the District through September 2023. These contracts had a net positive fair value of \$4,671,433 and are reflected in the financial statements as deferred inflows of resources and deferred outflows of resources.
- At December 31, 2021, the District had entered into various short-term financial forward sales and purchase contracts committing the District through September 2023. These contracts had a net positive fair value of \$4,694,494 and are reflected in the financial statements as deferred inflows of resources and deferred outflows of resources.

#### Note 9 - Self-Insurance

In the normal course of business, the District is exposed to various risks of loss related to liability claims, property damage, and employee health and welfare programs. The District participates in the following self-insurance programs to protect against such losses.

#### **Public Utility Risk Management Services Self-Insurance Fund**

The District is a member of the Public Utility Risk Management Services (PURMS) Self-Insurance Fund. PURMS is a public entity risk pool organized on December 30, 1976, in the State of Washington under RCW 54.16.200 and interlocal governmental agreements. It currently operates under RCW 48.62. Its members include 18 public utility districts and one non-profit mutual corporation. The objectives of PURMS are to formulate, develop, and administer a program of self-insurance in order to obtain lower costs for the various coverages provided to its members and to develop a comprehensive loss control program.

The risks shared by the members are defined in the Self-Insurance Agreement (SIA). The fund consists of three pools for liability, property, and health and welfare coverage. The pools operate independently of one another. All members do not participate in all pools. The District does not participate in the health and welfare pool.

The pools are governed by a Board of Directors which consists of one designated representative from each participating member. The Administrator and an elected Administrative Committee are responsible for conducting the business affairs of the Pool.

PURMS engages an independent qualified actuary on an annual basis to determine the claim financing levels, liabilities for unpaid claims, and claims adjustment expenses for the Liability Pool and the Property Pool. A copy of these reports is provided to the Washington State Risk Manager and to the Washington



State Auditor's Office. Audit reports for the Trust are available from the Washington State Auditor's Office (Report Nos. 1031015 for fiscal year 2021 and 1028997 and 1029026 for fiscal year 2020).

The pools are fully funded by its current and former members. Members that withdraw from PURMS are responsible for their share of contributions to the pools for any unresolved, unreported, and in-process claims for the period they were signatory to the SIA. Claims are filed by members with the Administrator, Pacific Underwriters, Seattle, WA, which serves by contract as the fund's Administrator and provides claims adjustment and loss prevention services.

Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

#### **Liability Risk Pool**

The liability pool has a \$1 million liability coverage limit per occurrence. In addition, the fund maintains \$35 million of excess general liability insurance over the \$1 million retention. A second layer of excess general liability insurance of \$65 million is also maintained over the first layer of \$35 million. The fund maintains \$35 million in directors and officers liability coverage with a retention level of \$500,000. The fund also maintains \$3 million in cyber security liability coverage with a retention level of \$500,000. The deductible is \$250.

The liability pool reserve balance is \$3.5 million. Liability assessments are levied at the beginning of each calendar year to replenish the reserves to the designated level and at any time during the year that the actual reserves drop to \$500,000 less than the designated level. The minimum reserve balance may be increased above \$3.5 million through member assessments to meet legal funding requirements based on annual actuarial reviews.

#### **Property Risk Pool**

The majority of the property in the property pool has a self-insured retention of \$250,000 per property loss. Certain classes of property have higher retention requirements up to \$750,000. In addition, the fund purchases \$200 million of excess insurance over the \$250,000 (or higher) retention level. The deductible varies but for most classes of property it is \$250.

The designated property pool reserve balance is \$750,000. Property assessments are levied at the beginning of each calendar year to replenish the reserves to the designated level and at any time during the year that the actual reserves drop below \$500,000. The minimum reserve balance may be increased above \$750,000 through member assessments to meet legal funding requirements based on annual actuarial reviews.

#### **Central Washington Public Utilities Unified Insurance Program Trust**

The District is a member of the Central Washington Public Utilities Unified Insurance Program Trust (Trust). The Trust was organized October 1, 1982, pursuant to the provisions of RCW Title 54 and interlocal governmental agreements. The Trust's general objectives are to provide a central fund for the collection



and disbursement of employee benefit premiums and claims involving medical, dental, vision, life, and long-term disability coverage. The Trust is administered by a Board of Trustees consisting of an appointed Trustee and Alternate Trustee from each of the seven member Districts. The Trustees are authorized to negotiate, obtain and maintain insurance policies, and authorize disbursements made from the Trust to Third-Party Administrators or other entities. Effective August 1, 2002, the Trust established a self-insured medical and vision plan. Effective January 1, 2009, the Trust established a self-insured dental plan. Both plans are approved by the State Risk Office. The audit reports for the Trust are available from the Washington State Auditor's Office (Report Nos. 1030917 for fiscal year 2021 and 1028956 and 1028957 for fiscal year 2020).

#### **Unemployment Claims**

The District pays unemployment claims on a reimbursement basis with claims administered by the Washington State Department of Employment Security.

#### **Short-Term Disability Insurance**

The District self-pays short-term disability benefits through a \$1,327 per week or 70% salary, which ever is greater, continuation program from the 9<sup>th</sup> consecutive scheduled hour of inability to work following three days of disability due to a serious health condition until the employee either recovers and returns to work or completes the waiting period required for long-term disability insurance eligibility, whichever is earlier. Certification of illness or injury by a licensed, competent medical authority is required. The District utilizes a Third-Party Administrator who provides medical oversight and advice-to-pay for disability claims.

#### **Paid Family Medical Leave Act**

The District administers a voluntary plan for paid medical leave benefits for its employees. Voluntary plans are approved by the Employment Security Department and are available for employers who wish to opt out of the State of Washington's Paid Family & Medical Leave Program for either family leave benefit, medical leave benefit, or both, and instead administer their own internal plan. Employers with voluntary plans are required to offer benefits that are equal to or exceed the benefits offered by the State's program and must report employee hours, wages, premiums deducted from employee pay, and other information to the Employment Security Department on a quarterly basis.

The District elected to opt out of the medical leave portion of the program. The District's voluntary medical plan was initially approved in 2020 and reaffirmed in 2022. The plan is fully funded by the District and employee premiums do not apply.



## Note 10 – Associated Organizations

#### Participation in Northwest Open Access Network, Inc. (NoaNet)

The District, along with nine other Washington State public entities, is a member of NoaNet, a Washington nonprofit mutual corporation. NoaNet was incorporated in February 2000 to provide a broadband communications backbone over public benefit fibers leased from BPA throughout Washington. The network began commercial operation in January 2001. The District's membership interest in NoaNet was 20.72% in 2022 and 2021.

As a member of NoaNet and as allowed by RCW 54.16, the District has guaranteed a portion of the 2020 NoaNet \$24.775 million bonds based upon an agreed share of 12.12% of the outstanding balance. See Note 12 for additional details. NoaNet reserves the right to assess members to cover deficits from operations. There have been no member assessments since 2011.

NoaNet recorded a decrease in net position of \$1,639,075 (unaudited) for 2022 and a decrease of \$2,923,198 (audited) for 2021. In accordance with GAAP a proportionate share of these gains/losses has not been recorded by the District.

Financial statements for NoaNet may be obtained by writing to: Northwest Open Access Network, Chief Financial Officer, 7195 Wagner Way, Suite 104, Gig Harbor, WA 98335.

#### Participation in National Information Solutions Cooperative (NISC)

NISC is an information technology company that develops and supports software and hardware solutions for Member-Owners who are primarily utility cooperatives and telecommunications companies across the nation. NISC is an industry leader providing advanced, integrated IT solutions for consumer and subscriber billing, accounting, engineering & operations, as well as many other leading-edge IT solutions.

NISC was formed July 2000 as a consolidation of Central Area Data Processing Cooperative (CADP) and North Central Data Cooperative (NCDC). Both predecessor organizations were formed in the mid-1960s and had a history of serving energy and telecommunications cooperatives with information processing services and accounting and billing software. NISC has 940 energy and telecommunications Members in all 50 states, American Samoa, Palau, and Canada.

The membership interest in NISC is stated at cost, plus patronage capital credits issued, less distributions received, which as of December 31, 2022 and 2021 was \$127,922 and \$128,559 respectively. This amount is reported in the Other Receivables balance on the Statement of Net Position.

Financial statements for NISC may be obtained by writing to: NISC, One Innovation Circle, Lake Saint Louis, MO 63367.



#### **Note 11 - Telecommunications Services**

The District has installed and continues to build out a fiber optic backbone system in its service area to provide wholesale telecommunication services and for internal use by the electric system. The District has connected its fiber optic system to NoaNet's fiber optic communications system. The District regularly reviews its product offerings and makes adjustments as needed.

Broadband operations and capital activity for the years ended December 31, 2022 and 2021, follows:

Broadband	2022	2021
Operating Revenues		
Ethernet	\$1,629,426	\$1,620,180
TDM	36,000	36,000
Internet Transport Service	90,136	88,441
Fixed Wireless	19,590	23,446
Access Internet	536,697	487,307
Other Revenue	610,155	658,898
Total Operating Revenues	\$2,922,004	\$2,914,272
Operating Expenses		
General Expenses	\$1,135,918	\$997,742
Other Maintenance	153,395	117,415
Subtotal before depreciation	1,289,313	1,115,157
Depreciation	1,058,792	1,073,738
Total Operating Expenses	\$2,348,105	<i>\$2,188,895</i>
Nonoperating Expenses	\$479	\$728
Capital Investment (Annual)	\$932,037	\$1,108,401
Capital Investment (Cumulative)	\$27,193,020	\$26,260,983

The above amounts are included in summarized line items on the Statement of Net Position and Statement of Revenues, Expenditures, and Changes in Net Position.

# **Note 12 - Other Commitments and Contingent Liabilities**

#### **Energy Northwest - Nine Canyon Wind Project**

The Nine Canyon Wind Energy Project is owned and operated by Energy Northwest. The District, along with nine other public utilities, is a participant in Phases I and III of the Project. Under its Power Purchase Agreement, the District is obligated to pay its percentage share of the annual debt service of each project Phase and the operation and maintenance costs of the project in return for its percentage share of project output, whether or not the project is operating or capable of operating. Under the agreement, the District



is obligated to pay an amended percentage share effective May 2008 when Phase III achieved commercial operation. Under a step-up provision, the District could be required to pay up to a maximum of 125% of its percentage share in the event of default by another purchaser. The Agreement limits Energy Northwest's total annual operation and maintenance cost to \$4 million prior to Phase III Commercial Operation and to \$7 million post Phase III Commercial Operation. These limits will change annually based on certain inflation indexes.

The agreement terminates July 1, 2030. The District's applicable percentage share obligations are:

Allocation of Cost	District % Share	District % Share under Step-up Provision
Debt Service - Phase I	6.25%	7.81%
Debt Service - Phase III	18.63%	23.29%
O&M Costs - Prior to Phase III Commercial Operation	4.72%	5.90%
O&M Costs - Post Phase III Commercial Operation	9.39%	11.74%

#### **Energy Independence Act (Initiative 937)**

With the passage of Initiative 937 by Washington voters in November 2006, all electric utilities with more than 25,000 customers are required to purchase renewable energy in gradually increasing percentages of 3%, 9%, and 15% of retail load, and to establish and meet a minimum biennial energy conservation target. As of December 31, 2022 and 2021, the District had renewable energy contracts in place that satisfy the Initiative's renewable target of 15%. Total incremental expenses for qualifying renewable resources plus the cost of renewable energy credits are limited to 4% of the annual retail revenue requirement.

In 2021, the Commission established the minimum Biennial Conservation Target for 2022–2023 of 1.52 aMW. The District is monitoring its progress and is on track to meet the target. Conservation programs are open to all customers on a nondiscriminatory basis.

#### Repayment Agreement Relating to NoaNet Revenue Bonds (see Note 10)

In December 2020, NoaNet issued \$24.775 million in Telecommunications Network Revenue Bonds (2020 Bonds) to finance capital improvements and other expenses, repay loans and a line of credit, fund a reserve account, and pay bond issuance costs. The Bonds became due beginning in December 2021 through December 2030 with interest due semi-annually at rates ranging from 0.591% to 2.120%.

Current Members of NoaNet entered into Repayment Agreements to guarantee the debt of NoaNet. Under the Repayment Agreement, each guarantor acknowledged and agreed that it is a guarantor of the payment of the principal and interest on the Bonds and was liable by assessment or otherwise to repay NoaNet for amounts due and owing with respect to such principal and interest up to each Member's



agreed upon percentage interest. The District's guarantee was 12.12% of the outstanding bond balance. As of December 31, 2021, the outstanding bond balance was \$20.14 million.

To the extent NoaNet's gross revenue is insufficient to pay principal amounts when due, NoaNet shall bill each guarantor no less than 65 days in advance of each principal payment date for its percentage share. Each guarantor has 30 days to pay after receipt of the bill. In the event of a failure by any guarantor to pay such amounts when due, the guarantor shall be subject to all remedies as contained in NoaNet's bylaws. Each guarantor shall remain obligated to pay its respective share of principal and interest on the bonds, when due, whether or not it remains a member of NoaNet.

#### Note 13 – COVID-19 Pandemic

In February 2020, the Governor of the State of Washington declared a state of emergency in response to the spread of the new virus known as COVID-19. In response the District proactively implemented measures in March 2020 to mitigate operational and financial impacts to the District and its customers, including closing lobbies and requiring employees not required to be onsite for essential services to work from home.

In 2020, due to the pandemic and restrictions on business activity, the District saw a decline in loads especially for General Service customers. In 2021, loads across all customers, including General Service, returned to expected levels with no significant reductions due to COVID restrictions.

From April 2021 to January 2022, District Commissioners adopted a COVID-19 Customer Assistance Program. The program provided assistance to customers with past due balances, including low-income customers that were both past due and current. Customers that met eligibility requirements could receive up to \$200 in bill credit and/or matching payment up to \$10,000. The District provided approximately \$88,000 in 2022 and \$1.3 million in 2021 in assistance to its customers.

As of December 31, 2022, the District's past due accounts receivable was \$754,048, of which, \$0 was from inactive customers related to the pandemic. As of December 31, 2021, the past due accounts receivable was \$1,873,447, of which, \$703,898 was from inactive customers related to the pandemic.

# REQUIRED SUPPLEMENTARY INFORMATION

Public Utility District No. 1 of Benton County

#### Schedule of Proportionate Share of the Net Pension Liability

PERS Plan 1 As of June 30, 2022 Last 10 Fiscal Years

	2022	2021	2020
Employer's proportion of the net pension liability	0.093018%	0.097761%	0.095082%
Employer's proportionate share of the net pension liability	\$2,589,963	\$1,193,891	\$3,356,908
Covered payroll	\$15,145,105	\$15,018,615	\$14,453,981
Employer's proportionate share of the net pension liability as a percentage of covered payroll	17%	8%	23%
Plan fiduciary net position as a percentage of the total pension liability	77%	89%	69%

#### **Notes to Schedule:**

There are no factors at year-end that significantly affect trends in the amounts reported above.

The ten year information will be provided as it is available.



# Schedule of Proportionate Share of the Net Pension Liability

PERS Plan 1 As of June 30, 2022 Last 10 Fiscal Years

2014	2015	2016	2017	2018	2019
0.115142%	0.114841%	0.111198%	0.108446%	0.102845%	0.098400%
\$5,800,332 \$12,460,407	\$6,007,252 \$12,546,922	\$5,971,856 \$13,093,469	\$5,145,847 \$13,503,725	\$4,593,093 \$13,682,851	\$3,783,829 \$13,806,690
47%	48%	46%	38%	34%	27%
61%	59%	57%	61%	63%	67%



#### Schedule of Proportionate Share of the Net Pension Liability

PERS Plan 2/3 As of June 30, 2022 Last 10 Fiscal Years

	2022	2021	2020
Employer's proportion of the net pension liability (asset)	0.121341%	0.125568%	0.124135%
Employer's proportionate share of the net pension liability (asset)	(\$4,500,272)	(\$12,508,593)	\$1,587,616
Covered payroll	\$15,145,105	\$15,018,615	\$14,453,981
Employer's proportionate share of the net pension liability (asset) as a percentage of covered payroll	(30%)	(83%)	11%
Plan fiduciary net position as a percentage of the total pension liability	107%	120%	97%

#### Notes to Schedule:

There are no factors at year-end that significantly affect trends in the amounts reported above.

The ten year information will be provided as it is available.



# Schedule of Proportionate Share of the Net Pension Liability

PERS Plan 2/3 As of June 30, 2022 Last 10 Fiscal Years

2014	2015	2016	2017	2018	2019
0.143243%	0.145674%	0.139973%	0.136394%	0.132333%	0.127033%
\$2,895,458	\$5,205,015	\$7,047,530	\$4,739,040	\$2,259,468	\$1,233,922
\$12,271,821	\$12,446,584	\$12,986,531	\$13,371,937	\$13,682,851	\$13,806,690
24%	42%	54%	35%	17%	9%
93%	89%	86%	91%	96%	98%



#### **Schedule of Employer Contributions**

# PERS Plan 1 As of December 31, 2022 Last 10 Fiscal Years

Statutorily or contractually required contributions	2022	2021	2020
	\$591,754	\$658,699	\$704,510
Contributions in relation to the statutorily or contractually required contributions	(591,754)	(658,699)	(704,510)
Contribution deficiency (excess)		-	
Covered payroll	\$15,767,844	\$15,214,069	\$14,692,671
Contributions as a percentage of covered payroll	4%	4%	5%

#### **Notes to Schedule:**

There are no factors at year-end that significantly affect trends in the amounts reported above.

The ten year information will be provided as it is available.



# **Schedule of Employer Contributions**

# PERS Plan 1 As of December 31, 2022 Last 10 Fiscal Years

2014	2015	2016	2017	2018	2019
\$514,217	\$571,651	\$636,516	\$678,004	\$689,118	\$699,574
(514,217)	(571,651)	(636,516)	(678,004)	(689,118)	(699,574)
\$12,475,479	\$12,895,713	\$13,204,856	\$13,751,364	\$13,617,368	\$14,139,528
4%	4%	5%	5%	5%	5%



### **Schedule of Employer Contributions**

PERS Plan 2/3
As of December 31, 2022
Last 10 Fiscal Years

	2022	2021	2020
Statutorily or contractually required contributions	\$1,002,836	\$1,094,430	\$1,163,559
Contributions in relation to the statutorily or contractually required contributions	(1,002,836)	(1,094,430)	(1,163,559)
Contribution deficiency (excess)	_	-	
Covered payroll	\$15,767,844	\$15,214,069	\$14,692,671
Contributions as a percentage of covered payroll	6%	7%	8%

#### Notes to Schedule:

There are no factors at year-end that significantly affect trends in the amounts reported above.

The ten year information will be provided as it is available.



# **Schedule of Employer Contributions**

PERS Plan 2/3
As of December 31, 2022
Last 10 Fiscal Years

2019	2018	2017	2016	2015	2014
\$1,091,135	\$1,021,040	\$936,046	\$815,729	\$720,845	\$612,316
(1,091,135)	(1,021,040)	(936,046)	(815,729)	(720,845) -	(612,316)
\$14,139,528	\$13,617,368	\$13,675,514	\$13,096,369	\$12,790,442	\$12,335,880
8%	7%	7%	6%	6%	5%







# **STATISTICAL SECTION**



# Tina (Engineering)

BENTON PUD EMPLOYEE TESTIMONIAL

I am fortunate to be able to work for a company that prioritizes the value of the their employees, and I couldn't ask to work with a better team.

# STATISTICAL SECTION

This part of the District's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

## **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

# **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant revenue source, electric sales.

# **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the ability of the District to issue additional debt in the future.

# **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

# **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.



**Total Net Position** 

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the years ended December 31 (unaudited)

	2022	2021	2020	2019
OPERATING REVENUES				
Sales of Electric Energy - Retail	\$140,653,312	\$137,165,982	\$133,281,504	\$134,197,389
Secondary Market Sales	33,353,756	32,552,733	16,024,639	22,649,145
Transmission of Power for Others	1,600,411	957,726	1,443,001	1,483,740
Broadband Revenue	2,922,004	2,914,272	2,799,123	2,476,304
Other Revenue	1,693,674	1,243,440	1,381,032	1,690,615
Total Operating Revenues	180,223,157	174,834,153	154,929,299	162,497,193
OPERATING EXPENSES				
Purchased Power	106,002,959	102,522,649	83,898,194	101,774,951
Purchased Transmission & Ancillary Services	15,911,813	14,742,923	14,638,285	13,828,577
Conservation Program	394,324	(116,933)	346,063	377,443
Transmission Operations & Maintenance	45,372	101,234	114,119	129,425
Distribution Operations & Maintenance	11,435,999	9,214,692	10,537,318	9,923,012
Broadband Expense	1,289,313	1,115,157	1,161,923	1,061,880
Customer Accounting, Collection & Information	4,442,149	3,926,096	4,329,302	4,328,333
Administrative & General	7,692,669	6,880,786	7,365,965	6,798,593
Taxes	15,003,476	14,288,903	13,969,670	14,216,802
Depreciation	11,175,469	10,978,659	10,339,875	10,183,035
Total Operating Expenses	173,393,543	163,654,166	146,700,714	162,622,051
OPERATING INCOME/(LOSS)	6,829,614	11,179,987	8,228,585	(124,858)
NONOPERATING REVENUES & EXPENSES				
Interest & Other Nonoperating Income	702,336	860,362	1,030,185	1,454,432
Interest Expense & Other Nonoperating Expense	(2,827,041)	(2,929,065)	(2,633,566)	(2,484,359)
Debt Premium Amortization & Loss on Defeased Debt	402,824	342,996	(125,928)	407,817
Total Nonoperating Revenues & Expenses	(1,721,881)	(1,725,707)	(1,729,309)	(622,110)
INCOME/(LOSS) BEFORE CONTRIBUTIONS	5,107,733	9,454,280	6,499,276	(746,968)
CAPITAL CONTRIBUTIONS	3,225,724	2,145,749	2,206,345	2,455,560
CHANGE IN NET POSITION	8,333,457	11,600,029	8,705,621	1,708,592
NET POSITION				
For the years ended December 31 (unaudited)				
_	2022	2021	2020	2019
Net Investment in Capital Assets	\$101,952,912	\$89,594,340	\$89,168,593	\$89,870,583
Restricted for Debt Service	108,200	108,200	108,200	1,107,865
Restricted for Net Pension	4,500,272	12,508,593	-	-
Unrestricted	57,685,893	53,702,687	55,036,998	44,629,722

<sup>(1)</sup> Governmental Accounting Standards Board Statement No. 68 was implemented effective 2015 recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses relating to pension liabilities. The restated cumulative effect on net pension for 2014 was \$12,217,716.

\$164,247,277

\$155,913,820

\$144,313,791

\$135,608,170



2013	<b>2014</b> <sup>(1)</sup>	2015	2016	2017	2018
		****	****		<b>*</b> 4 0 0 <b>*</b> 0 0 0 0 0 0
\$115,079,778	\$117,641,940	\$116,820,422	\$120,438,526	\$130,811,427	\$129,792,002
18,232,140	23,325,872	17,678,932	14,808,281	14,542,756	24,618,712
776,957	632,528	690,639	915,169	1,284,536	1,450,552
1,980,605	2,191,287	2,024,661	2,046,068	2,164,500	2,250,450
1,249,791	1,472,425	1,670,466	1,653,580	1,338,933	1,756,987
137,319,271	145,264,052	138,885,120	139,861,624	150,142,152	159,868,703
77,877,737	84,714,618	82,340,739	80,889,012	83,025,012	92,569,841
11,677,803	12,925,752	12,816,306	12,997,169	13,205,172	13,621,653
1,315,642	89,940	417,113	307,113	544,381	(20,404)
82,066	81,220	81,305	260,519	199,419	163,952
8,092,079	8,540,568	9,051,462	9,029,751	9,799,347	9,645,034
890,521	982,869	1,022,025	931,789	844,688	936,989
4,026,839	3,788,799	3,794,832	3,411,338	3,735,098	4,267,684
6,444,642	6,909,615	7,229,048	6,331,749	7,181,596	6,660,053
12,144,846	12,394,110	12,263,706	12,630,500	14,018,894	13,812,993
12,671,992	12,894,915	13,207,539	12,630,490	10,177,574	9,854,391
135,224,167	143,322,406	142,224,075	139,419,430	142,731,181	151,512,186
2,095,104	1,941,646	(3,338,955)	442,194	7,410,971	8,356,517
371,797	699,275	772,788	643,191	1,134,607	1,642,595
(2,913,078)	(2,844,753)	(2,756,755)	(2,664,442)	(2,910,007)	(2,832,268)
459,652	445,518	419,819	143,522	492,959	453,711
(2,081,629)	(1,699,960)	(1,564,148)	(1,877,729)	(1,282,441)	(735,962)
13,475	241,686	(4,903,103)	(1,435,535)	6,128,530	7,620,555
2,706,411	3,834,420	2,471,250	1,164,819	1,990,641	2,124,000
2,719,886	4,076,106	(\$2,431,853)	(\$270,716)	8,119,171	9,744,555
2013	2014 <sup>(1)</sup>	2015	2016	2017	2018
\$62,492,766	\$65,363,895	\$68,039,579	\$58,672,489	\$64,407,047	\$74,961,846
140,017	140,017	1,083,997	1,107,865	1,107,865	1,107,865
- 64,247,248	- 53,234,509	- 47,182,992	- 56,255,498	- 58,640,111	- 57,829,867
	\$118,738,421	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·



# **REVENUES AND CONSUMPTION BY CUSTOMER CLASS**

	2022	2021	2020	2019
AVERAGE NUMBER OF CUSTOMERS				
Residential	47,216	46,690	46,027	45,319
General Service	6,187	6,167	6,109	6,041
Industrial	5	5	5	5
Irrigation	980	986	984	979
Miscellaneous	2,222	2,224	2,217	2,237
Total	56,610	56,072	55,342	54,581
RETAIL ELECTRIC SALES (IN THOUSANDS) (1)				
Residential	\$67,779	\$61,325	\$61,936	\$63,799
General Service	\$39,436	\$38,113	35,467	37,480
Industrial	\$3,467	\$3,511	3,452	3,394
Irrigation	\$23,083	\$27,171	26,320	22,343
Miscellaneous	\$686	\$666	690	675
Total	\$134,451	\$130,786	\$127,865	\$127,691
RETAIL ELECTRIC SALES IN MWh				
Residential	780,987	711,831	704,408	751,107
General Service	562,458	541,416	503,631	545,081
Industrial	64,835	65,084	63,625	64,318
Irrigation	391,794	482,741	461,274	399,178
Miscellaneous	6,309	6,243	6,495	6,486
Total	1,806,383	1,807,315	1,739,433	1,766,170
AVERAGE REVENUE PER kWh (CENTS) (1)				
Residential	8.68	8.62	8.79	8.49
General Service	7.01	7.04	7.04	6.88
Industrial	5.35	5.39	5.43	5.28
Irrigation	5.89	5.63	5.71	5.60
Miscellaneous	10.87	10.67	10.63	10.41
Average - All Classes	7.44	7.24	7.35	7.23

<sup>(1)</sup> Includes total retail revenue (per kWh charge and base charge); excludes city utility occupation tax, bad debt expense, and accrued unbilled revenue.



2018	2017	2016	2015	2014	2013
44,550	43,870	43,157	42,375	41,758	41,322
5,937	5,919	5,840	5,737	5,643	5,572
5	5	5	3	3	3
983	987	790	794	788	772
2,269	2,330	1,850	1,853	1,861	1,852
53,744	53,111	51,642	50,762	50,053	49,521
\$59,461	\$62,861	\$53,643	\$51,402	\$52,862	\$52,924
37,236	36,690	34,223	33,706	33,829	32,959
3,438	3,440	3,214	3,051	3,250	3,176
23,517	21,825	22,348	22,283	22,794	19,630
678	673	656	616	616	622
\$124,330	\$125,489	\$114,084	\$111,058	\$113,351	\$109,311
697,107	759,634	661,742	665,505	696,804	697,887
546,595	545,884	525,603	530,283	533,008	519,493
65,997	67,084	64,612	66,942	71,869	69,803
424,610	405,805	435,186	468,202	472,643	402,619
6,540	6,691	6,935	7,090	6,998	6,972
1,740,849	1,785,098	1,694,078	1,738,022	1,781,322	1,696,774
8.53	8.28	8.11	7.72	7.59	7.58
6.81	6.72	6.51	6.36	6.35	6.34
5.21	5.13	4.97	4.56	4.52	4.55
5.54	5.38	5.14	4.76	4.82	4.88
10.37	10.05	9.46	8.69	8.81	8.92
7.14	7.03	6.73	6.39	6.36	6.44



# RETAIL RATES (1)

	2022	2021	2020	2019
Residential				
Daily System Charge <sup>(2)</sup>	\$0.63	\$0.63	\$0.63	\$0.63
Monthly Base Charge (single phase)	-	-	-	-
Energy Charge (cents/kWh)	7.39	7.39	7.39	7.39
Small General Service				
Daily System Charge <sup>(2)</sup> (Single-Phase)	\$0.55	\$0.55	\$0.55	\$0.55
Daily System Charge <sup>(2)</sup> (Multi-Phase)	\$0.82	\$0.82	\$0.82	\$0.82
Monthly Base Charge (single phase)	-	-	-	-
Energy Charge Effective 2010 (cents/kwh)	6.63	6.63	6.63	6.63
Medium General Service				
Daily System Charge <sup>(2)</sup> (All Phases)	\$1.65	\$1.65	\$1.65	\$1.65
Daily System Charge <sup>(2)</sup> (Single-Phase)	-	-	-	-
Daily System Charge <sup>(2)</sup> (Multi-Phase)	-	-	-	-
Monthly Base Charge (single phase)	-	-	-	-
Energy Charge (cents/kwh)	5.77	5.77	5.77	-
Summer (Effective 2011-2019)	-	-	-	5.24
Winter (Effective 2011-2019)	-	-	-	6.14
Demand Charge <sup>(3)</sup>	\$9.82	\$9.82	\$9.82	\$9.82
Large General Service				
Daily System Charge <sup>(2)</sup> (Multi-Phase)	\$2.01	\$2.01	\$2.01	\$2.01
Monthly Base Charge (multi phase)	-	-	-	-
Energy Charge - Non Time of Use (cents/kwh)	4.71	4.71	4.71	-
Summer (Effective 2010-2019)	-	-	-	4.23
Winter (Effective 2010-2019)	-	-	-	5.06
Demand Charge <sup>(3)</sup>	\$8.15	\$8.15	\$8.15	\$8.15

<sup>(1)</sup> These rates represent the typical customer. Other monthly charges may apply.

Other rate schedules also in effect are small irrigation, large irrigation, industrial, and miscellaneous.

<sup>(2)</sup> The Daily System Charge was effective 9/1/2015 and replaced the Monthly Base Charge. The rate is per day and applied to the number of days in the billing period.

<sup>(3)</sup> Excess above 50kW of demand per month



2018	2017	2016	2015	2014	2013
\$0.62	\$0.62	\$0.55	\$0.52	-	-
-	-	-	-	\$11.05	\$11.05
7.18	7.18	7.18	6.84	6.84	6.84
\$0.54	\$0.54	\$0.46	\$0.44	_	_
\$0.80	\$0.80	\$0.68	\$0.65	_	_
ψ0.00 -	φυ.ου -	φυ.σο	ψ0.05	\$11.95	\$11.95
6.44	6.44	6.44	6.14	6.14	6.14
0.44	0.44	0.44	0.14	0.14	0.14
-	-	-	-	-	-
\$1.08	\$1.08	\$0.92	\$0.88	-	-
\$1.61	\$1.61	\$1.38	\$1.32	=	=
=	-	-	-	\$17.55	\$17.55
=	-	-	-	-	-
5.09	5.09	5.09	4.85	4.85	4.85
5.97	5.97	5.97	5.69	5.69	5.69
\$9.55	\$9.55	\$8.77	\$8.36	\$8.36	\$8.36
\$1.96	\$1.96	\$1.38	\$1.32	-	-
-	-	-	-	\$26.10	\$26.10
-	-	-	-	-	-
4.11	4.11	4.11	3.92	3.89	3.89
4.92	4.92	4.92	4.69	4.65	4.65
\$7.93	\$7.93	\$7.45	\$7.10	\$7.00	\$7.00



# PRINCIPAL RATEPAYERS

For the years ended December 31 (unaudited)

#### 2022

Ratepayer's Rate Class <sup>(1)</sup>	Rank	Retail Sales <sup>(2)</sup>	Percentage of Total Retail Electric Sales	kWh	aMW	Percentage o Total kWh
Large Irrigation Customer 1	1	\$13,464,213	10.0%	220,650,335	25.2	12.2%
Large Irrigation Customer 2	2	4,021,029	3.0%	67,318,472	7.7	3.7%
Large Industrial Customer 1	3	3,476,395	2.6%	64,985,305	7.4	3.6%
Large Irrigation Customer 3	4	2,114,217	1.6%	36,896,432	4.2	2.0%
Large General Customer 1	5	1,963,299	1.5%	26,897,545	3.1	1.5%
Large General Customer 2	6	1,923,861	1.4%	26,055,936	3.0	1.4%
Large Irrigation Customer 4	7	1,858,416	1.4%	30,548,703	3.5	1.7%
Large Irrigation Customer 5	8	1,306,759	1.0%	23,975,715	2.7	1.3%
Electricity Intensive Load 1	9	1,083,506	0.8%	18,390,880	2.1	1.0%
Large General Customer 3	10	1,000,298	0.7%	16,011,045	1.8	0.9%
Large Irrigation Customer 6	-	-	-	-	-	-
Large General Customer 4			<u>-</u>		-	-
		\$32,211,993	24.0%	531,730,368	60.7	29.3%

<sup>(1)</sup> To preserve confidentiality, individual ratepayer names are not disclosed.

<sup>(2)</sup> Retail sales are before bad debt expense and unbilled revenue.



2013

Rank	Retail Sales <sup>(2)</sup>	kWh	aMW	Percentage of Total kWh
1	\$7,991,822	172,770,768	19.7	10.2%
3	2,954,562	63,874,383	7.3	3.8%
2	3,134,758	69,802,789	8.0	4.1%
5	1,585,686	33,013,082	3.8	1.9%
8	1,370,021	23,092,921	2.6	1.4%
9	1,510,152	22,752,322	2.6	1.3%
6	1,407,832	31,213,344	3.6	1.8%
7	1,243,952	27,718,336	3.2	1.6%
-	-	-	-	-
-	-	-	-	-
4	2,222,966.3	50,206,342	5.7	3.0%
10	1,133,575	19,417,902	2.2	1.1%
	\$24,555,326	513,862,189	58.7	30.2%

\$109,311,391 1,696,773,750



# **RATIOS OF OUTSTANDING DEBT**

For the years ended December 31 (unaudited)

	2022	2021	2020	2019
Revenue Bonds	\$57,000,000	\$60,195,000	\$63,310,000	\$49,585,000
Unamortized Premium & Discount	5,327,160	5,762,010	6,226,221	3,452,539
Total Outstanding Revenue Debt	\$62,327,160	\$65,957,010	\$69,536,221	\$53,037,539
Total Revenue Debt to Operating Revenues	35%	38%	45%	33%
Total Revenue Debt to Total Assets	23%	25%	28%	24%
Total Revenue Debt per Ratepayer	\$1,101	\$1,176	\$1,256	\$972

# **DEBT MARGIN INFORMATION** (1)

For the year ended December 31, 2021 (unaudited)

Net Revenues September 2021 - August 2022<sup>(2)</sup> \$31,896,555

Maximum Future Annual Debt Service (2023) \$5,829,696

Maximum Allowable Annual Debt Service per Bond
Covenants <sup>(2)</sup> \$25,517,244

Allowable Additional Annual Debt Service \$19,687,548

<sup>(1)</sup> As a proprietary fund, the District does not have a legal debt limitation. However, the District's bond resolutions establish restrictions on the issuance of additional debt based on a defined formula.

<sup>(2)</sup> The bond covenants state that new parity bonds may be issued if the amount of net revenue for any twelve consecutive months in the prior 24 month period divided by the maximum annual debt service in any future year is not less than 125%.



2013	2014	2015	2016	2017	2018
\$56,635,000	\$53,600,000	\$49,735,000	\$59,950,000	\$56,905,000	\$53,335,000
4,072,098	3,572,728	3,099,629	4,845,315	4,336,311	3,869,777
\$60,707,098	\$57,172,728	\$52,834,629	\$64,795,315	\$61,241,311	\$57,204,777
44%	39%	38%	46%	41%	41%
29%	27%	26%	30%	28%	25%
\$1,226	\$1,142	\$1,041	\$1,255	\$1,153	\$1,108



# **DEBT SERVICE COVERAGE**

	2022	2021	2020	2019
DEBT SERVICE CALCULATION				
Change in Net Position	\$8,333,457	\$11,600,029	\$8,705,621	\$1,708,592
Adjustments to (from) Change in Net Position				
Depreciation	11,175,469	10,978,659	10,339,875	10,183,035
Prepaid Power (1)	1,017,144	1,017,144	1,017,144	1,017,144
Interest Expense	2,827,041	2,929,065	2,633,566	2,484,359
Debt Discount/Premium Amortization & Bond Issue Costs	(402,824)	(342,996)	125,928	(407,817)
GASB 68 Adjustment to pension expense noncash entry	(1,647,466)	(3,711,285)	(1,393,009)	(1,292,772)
REVENUE AVAILABLE FOR DEBT SERVICE	\$21,302,821	\$22,470,616	\$21,429,125	\$13,692,541
DEBT SERVICE	\$5,998,843	\$5,995,376	\$6,154,945	\$6,521,487
DEBT SERVICE COVERAGE RATIO	3.55	3.75	3.48	2.10

<sup>(1)</sup> White Creek Wind Project amortization and Bonneville Power Administration prepaid power



_	2018	2017	2016	2015	2014 restated	2013
	\$9,744,554	\$8,119,171	(\$270,716)	(\$2,431,853)	\$4,076,106	\$2,719,886
	9,854,391	10,177,574	12,630,490	13,207,539	12,894,915	12,671,992
	1,017,144	1,017,144	1,017,144	1,017,144	1,017,144	907,457
	2,832,268	2,910,007	2,664,442	2,756,755	2,844,753	2,913,078
	(453,711)	(492,959)	(143,522)	(419,819)	(445,518)	(459,652)
	(1,371,215)	(593,733)	(308,366)	(157,447)	(245,062)	=
	\$21,623,431	\$21,137,204	\$15,589,472	\$13,972,319	\$20,142,338	\$18,752,761
	\$6,519,987	\$6,226,648	\$5,351,412	\$4,767,944	\$5,966,784	\$5,965,509
	3.32	3.39	2.91	2.93	3.38	3.14



# PRINCIPAL EMPLOYERS - TRI-CITIES METROPOLITAN STATISTICAL AREA

For the years ended December 31 (unaudited)

2022

			2022	
Employer	Product/Service	Employees	Rank	Percentage of Total MSA Nonfarm Employment
Battelle/Pacific NW National Laboratory	Research & Development	5,300	1	4.2%
Kadlec Medical Center	Health Care	3,800	2	3.0%
Kennewick School District	Education	3,043	3	2.4%
ConAgra/Lamb Weston Inc.	Food Processing	3,000	4	2.4%
Pasco School District	Education	2,700	5	2.2%
Washington River Protection Solutions	Environmental Remediation	2,336	6	1.9%
First Fruits Farms	Food Processing	2,200	7	1.8%
Richland School District	Education	2,200	8	1.8%
Central Plateau Cleanup Co (CPCCo)	Environmental Remediation	2,100	9	1.7%
Bechtel National, Inc.	Engineering & Construction	2,000	10	1.6%
CH2MHill Hanford Group Inc./CHG	Environmental Engineering	-	-	-
Washington Closure Hanford	DOE Contractor	-	-	-
Total		28,679		23.0%

Source: Tri-City Development Council



2013

2013							
Employees	Rank	Percentage of Total MSA Nonfarm Employment					
4,723	1	4.8%					
2,016	6	2.0%					
1,473	8	1.5%					
2,735	3	2.8%					
2,065	5	2.1%					
1,482	7	1.5%					
-	-	-					
1,400	9	1.4%					
-	-	-					
2,300	4	2.3%					
3,081	2	3.1%					
1,370	10	1.4%					
22,645		22.9%					



# **DEMOGRAPHIC STATISTICS**

	2022	2021	2020	2019
Population <sup>(1)</sup>				
Tri-Cities Metropolitan Statistical Area	312,050	307,750	302,460	296,480
Benton County	212,300	209,400	205,700	201,800
Kennewick	85,320	84,620	84,960	83,670
Prosser	6,195	6,130	6,220	6,145
Benton City	3,710	3,500	3,560	3,520
Total Personal Income - Benton County (000's) (2)	N/A	\$11,542,478	\$10,683,932	\$10,087,552
Per Capita Income - Benton County (2)	N/A	\$54,958	\$51,757	\$49,354
Unemployment Rate - Benton County (3)	5.6%	4.2%	6.4%	5.4%
Building Permits Issued (4)				
Kennewick	3,010	2,356	2,002	2,203
Benton County (Unincorporated)	911	997	897	895
Taxable Retail Sales - All of Benton County (5)	N/A	\$5,625,466,168	\$4,674,787,996	\$4,631,058,885

<sup>(1)</sup> Source: Washington State Office of Financial Management

<sup>(2)</sup> Source: U.S. Bureau of Economic Analysis. 2013-2020 revised estimates from BEA in 2021

<sup>(3)</sup> Source: December 2022 Unemployment Rates, Washington Employment Security Department

<sup>(4)</sup> Source: City of Kennewick and Benton County Building Departments



2013	2014	2015	2016	2017	2018
268,200	273,100	275,740	279,170	283,830	289,960
183,400	186,500	188,590	190,500	193,500	197,420
76,410	77,700	78,290	79,120	80,280	81,850
5,810	5,815	5,845	5,940	5,965	6,125
3,240	3,255	3,285	3,325	3,360	3,405
\$7,538,708	\$7,835,692	\$8,523,515	\$8,793,589	\$9,132,345	\$9,597,733
\$40,901	\$42,017	\$44,809	\$45,446	\$46,076	\$47,682
7.9%	7.7%	7.1%	7.0%	6.1%	5.8%
1,989	2,054	2,005	2,211	2,064	2,409
728	713	784	919	997	1,014
\$3,189,855,069	\$3,284,581,847	\$3,612,773,217	\$3,789,869,697	\$3,905,643,498	\$4,166,770,833



# **OPERATING INDICATORS**

	2022	2021	2020	2019
Operating Expenses / Revenues	96.2%	93.6%	94.7%	100.1%
Total Electric Sales in MWh				
Retail Sales	1,806,384	1,807,315	1,739,433	1,766,171
Secondary Market Sales	378,189	417,390	505,800	421,597
Total MWh Sales	2,184,573	2,224,705	2,245,233	2,187,768
Average Annual kWh per Customer				
Residential	16,541	15,246	15,304	16,574
General Service	90,910	87,792	82,441	90,230
Industrial	12,967,032	13,016,760	12,725,056	12,863,616
Irrigation	399,790	489,596	468,775	407,741
Miscellaneous	2,839	2,807	2,929	2,900
Average Annual kWh per Customer - All Classes	31,909	32,232	31,431	32,359
Average Revenue per Customer				
Residential	\$1,436	\$1,313	\$1,346	\$1,408
General Service	6,374	6,180	5,806	6,204
Industrial	693,318	702,245	690,423	678,881
Irrigation	23,554	27,556	26,747	22,822
Miscellaneous	309	299	311	302
Average Revenue per Customer - All Classes	\$2,375	\$2,332	\$2,310	\$2,339
Additions to Electric Plant, excluding work-in-progress	\$18,655,109	\$20,094,992	\$18,228,378	\$18,484,322
Net Electric Utility Plant	\$164,304,731	\$155,543,984	\$149,049,385	\$142,948,756
Capitalized Payroll	\$2,832,390	\$3,050,077	\$2,849,452	\$2,851,731
Total Payroll Expense	\$16,221,789	\$15,581,177	\$15,065,567	\$14,566,651
Full Time Equivalent Employees (1)	148	148	148	150
Cooling Degree Days <sup>(2)</sup> Heating Degree Days <sup>(2)</sup>	1,387 5,509	1,548 4,521	1,209 4,576	1,112 5,655
Annual Precipitation (inches) (2)	7.33	5.34	4.07	9.31
Peak Load (MW's) (3)	455	490	437	407

<sup>(1)</sup> Includes regular and temporary employees. In 2017, all years employee counts were reduced to account for shared employees billed to other governments.

<sup>(2)</sup> Source: Hanford Meteorological Station

Heating degree days are indicators of household energy consumption for space heating. When the average outdoor temperature is less than 65 degrees Fahrenheit, most buildings require heat to maintain a temperature of 70 degrees inside. Similarily, when the average outdoor temperature is 65 degrees or more, most buildings require air-conditioning to maintain a temperature of 70 degrees inside.

<sup>(3)</sup> Source: Bonneville Power Administration



2018	2017	2016	2015	2014 restated	2013
94.8%	95.1%	99.7%	102.4%	98.7%	98.5%
1,740,849	1,785,098	1,694,078	1,738,022	1,781,322	1,696,774
558,160	609,721	576,289	662,886	717,847	580,417
2,299,009	2,394,819	2,270,367	2,400,908	2,499,169	2,277,191
15,648	17,316	15,333	15,692	16,687	16,889
92,066	92,226	90,004	92,432	94,455	93,233
13,199,344	13,416,822	12,922,400	22,313,962	23,956,495	23,267,593
431,954	411,150	550,578	589,675	599,801	521,528
2,882	2,872	3,749	3,826	3,760	3,764
32,392	33,611	32,804	34,239	35,589	34,264
\$1,335	\$1,433	\$1,243	\$1,213	\$1,266	\$1,281
6,272	6,199	5,860	5,875	5,995	5,915
687,644	687,927	642,800	1,016,944	1,083,292	1,058,609
23,924	22,112	28,274	28,065	28,926	25,428
299	289	355	332	331	336
\$2,313	\$2,363	\$2,209	\$2,188	\$2,265	\$2,207
\$14,307,247	\$14,248,483	\$12,707,389	\$10,795,807	\$14,325,929	\$14,261,262
\$132,197,835	\$125,666,747	\$123,470,148	\$120,791,227	\$122,400,363	\$123,009,752
\$2,456,252	\$2,435,631	\$3,213,042	\$2,201,618	\$2,289,991	\$2,344,440
\$14,008,828	\$13,864,893	\$13,630,457	\$12,967,615	\$12,674,072	\$12,573,298
149	152	153	152	152	153
1,221	1,347	1,099	1,534	1,426	1,318
4,668	5,618	4,392	4,228	4,611	5,320
,	,-	,	, -	,-	,-
6.43	8.60	7.66	6.48	6.53	5.38
419	426	425	429	431	415

# ANNUAL COMPREHENSIVE FINANCIAL REPORT 2022





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PUBLIC UTILITY DISTRICT NO. 1 OF BENTON COUNTY, WASHINGTON FOR THE FISCAL YEARS ENDED DECEMBER 31, 2022 AND 2021